

### **COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS**

Eloy S. Inos Governor Jude U. Hofschneider Lieutenant Governor

1.6 SEP 2014

Honorable Joseph P. Deleon Guerrero Speaker, House of Representatives Eighteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Honorable Ralph DLG. Torres Senate President, The Senate Eighteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. Speaker and Mr. President:

This is to inform you that I have signed into law House Bill No. 18-166, HD1, entitled, "To provide an amnesty period for the filing of delinquent returns under Title 4, Chapters 2, 3, 4, 5 and 7, Division 1 of the Revenue and Taxation Act of 1982, as amended, and the payment of delinquent taxes without imposition of penalty and interest, with certain exceptions and for the waiver of penalty for failure to obtain a business license; and for other purposes," which was passed by the House of Representatives and the Senate of the Eighteenth Northern Marianas Commonwealth Legislature.

This bill becomes **Public Law No. 18-65**. Copies bearing my signature are forwarded for your reference.

Sincerely.

ELOY S. INOS

cc: Lt. Governor; Lt. Governor's Legal Counsel; Attorney General's Office; Department of Finance; Revenue & Taxation; Public Auditor; Special Assistant for Administration; Special Assistant for Programs and Legislative Review

Public Law No. 18-65



**House of Representatives** 18<sup>th</sup> NORTHERN MARIANAS COMMONWEALTH LEGISLATURE P.O. BOX 500586 SAIPAN, MP 96950

August 8, 2014

The Honorable Eloy S. Inos Governor Commonwealth of the Northern Mariana Islands Capitol Hill Saipan, MP 96950

Dear Governor Inos:

I have the honor of transmitting herewith for your action H. B. No. 18-166, HD1, entitled: "To provide an amnesty period for the filing of delinquent returns under Title 4, Chapters 2, 3, 4, 5 and 7, Division 1 of the Revenue and Taxation Act of 1982, as amended, and the payment of delinquent taxes without imposition of penalty and interest, with certain exceptions and for the waiver of penalty for failure to obtain a business license; and for other purposes.", which was passed by the House of Representatives and the Senate of the Eighteenth Northern Marianas Commonwealth Legislature.

Sincerely yours,

Linda B. Muña House Clerk

Attachment



Eighteenth Legislature of the Commonwealth of the Northern Mariana Islands

# IN THE HOUSE OF REPRESENTATIVES

**Third Regular Session** 

January 31, 2014

**Representative Antonio P. Sablan**, of Saipan, Precinct 1 (*for himself*,) in an open and public meeting with an opportunity for the public to comment, introduced the following Bill:

# H. B. No. 18-166, HD1

AN ACT

TO PROVIDE AN AMNESTY PERIOD FOR THE FILING OF DELINQUENT RETURNS UNDER TITLE 4, CHAPTERS 2, 3, 4, 5 AND 7, DIVISION 1 OF THE REVENUE AND TAXATION ACT OF 1982, AS AMENDED, AND THE PAYMENT OF DELINQUENT TAXES WITHOUT IMPOSITION OF PENALTY AND INTEREST, WITH CERTAIN EXCEPTIONS AND FOR THE WAIVER OF PENALTY FOR FAILURE TO OBTAIN A BUSINESS LICENSE; AND FOR OTHER PURPOSES.

The Bill was not referred to a House Committee and was placed on the Bill Calendar on January 3, 2014.

THE BILL WAS PASSED BY THE HOUSE OF REPRESENTATIVES ON FIRST AND FINAL READING, FEBRUARY 19, 2014; with amendments in the form of H. B. 18-166, HD1 and transmitted to the THE SENATE.

The Bill was referred to the Senate Committee on Fiscal Affairs. THE BILL WAS PASSED BY THE SENATE ON FIRST AND FINAL READING, AUGUST 5, 2014; without amendments and returned to THE HOUSE OF REPRESENTATIVES.

THE BILL WAS FINALLY PASSED ON FEBRUARY 19, 2014.

Linda B. Muña, House Clerk



Eighteenth Legislature

of the Commonwealth of the Northern Mariana Islands

# IN THE HOUSE OF REPRESENTATIVES

Sixth Day, Third Regular Session February 19, 2013

## H. B. 18-166, HD1

### AN ACT

TO PROVIDE AN AMNESTY PERIOD FOR THE FILING OF DELINQUENT RETURNS UNDER TITLE 4, CHAPTERS 2, 3, 4, 5 AND 7, DIVISION 1 OF THE REVENUE AND TAXATION ACT OF 1982, AS AMENDED, AND THE PAYMENT OF DELINQUENT TAXES WITHOUT IMPOSITION OF PENALTY AND INTEREST, WITH CERTAIN EXCEPTIONS AND FOR THE WAIVER OF PENALTY FOR FAILURE TO OBTAIN A BUSINESS LICENSE; AND FOR OTHER PURPOSES.

### Be it enacted by the Eighteenth Northern Marianas Commonwealth Legislature:

Section 1. <u>Findings</u>. The Legislature finds that in an effort to collect outstanding tax revenues, Public Law(s) 12-51, 14-28 and 18-29 established a tax-amnesty program. The Legislature further finds that all the aforementioned Public Laws has since expired. The legislature finds that the program was highly successful. The Legislature also finds that, for various reasons, not all eligible persons and entities took advantage of the law. Additionally, the Legislature finds that many delinquent taxpayers would welcome another opportunity to pay their taxes under an amnesty law. The Legislature finds that a forth amnesty program should be established because an amnesty period is still the most cost-effective way for the government to collect tax revenue during these difficult economic times. The provisions of

this Act are identical to those of Public Law(s) 12-51, 14-28 and 18-29 should, like the three previous Public Laws it encourages persons and entities to come into compliance with the law.

Furthermore, the Legislature finds that although House Bill No. 18-28 was introduced on March 8, 2013 it became effective on December 4, 2013 in the form of Public Law No. 18-29 and within Public Law No. 18-29 a provision was included to expire the tax amnesty period on January 1, 2014. The Legislature finds that when individuals and entities flocked to the Division of Tax and Revenue to avail to tax amnesty, it took the Division an additional ten days to provide the proper documents for filing, which only gave individuals and entities approximately two weeks to take advantage of the amnesty period. Additionally, the Legislature finds that Division of Tax and Revenue through the Secretary of the Department of Finance stated that although the tax amnesty means well in collecting for the Commonwealth Coffers Public Law No. 18-29 did not give ample time for individuals and entities to avail to the tax amnesty and did not provide the Division of Tax and Revenue with enough time to assist qualified applicants in availing to the tax amnesty period as provided in Public Law. No. 18-29. Therefore, the intent of this Act is to provide a tax amnesty period that will expire ninety (90) days after it is enacted into law.

Section 2. <u>Tax Amnesty</u>. Unless otherwise provided, the following provisions shall apply to all taxes, including withholding taxes and all returns, including deductions, exemptions, credits erroneously claimed in returns filed for all tax years prior to the 2013 calendar year:

(a) Voluntary Statement of Wages, Salary, or Earnings. Any person who has not filed a return as required under Chapter 2 of Title 4, Division 1 of the CNMI Code or who, having filed such return, failed to report all wages, salaries and/or earnings or pay all taxes as required shall have the option to file a special return. The special return shall state the amount of wages and salaries and/or earnings and the taxable years or period in which such wages and salaries and/or earnings were earned, derived

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or received. The special return shall be accompanied by the payment of taxes owed thereon in accordance with subsection (f). (b) Voluntary Statement of Gross Revenue. Any person who has not filed a return as required under Chapter 3 of Title 4, Division 1 of the CNMI Code or who, having filed such a return, failed to report all gross revenue or pay all taxes as required shall have the option to file a special return. The special return shall state the amount of gross revenue and the taxable years or period in which such gross revenue was received, accrued or earned. The special return shall be accompanied by the payment of taxes owed thereon in accordance with subsection (f). (c) Voluntary Statement of Room, Bar, and Jackpot Taxes. Any person who has not filed a return as required under Chapter 5 of Title 4, Division 1 of the CNMI Code or who, having filed such return, failed to report all revenue and/or winnings or failed to pay the tax shall have the option to file a special return. The special return shall state the amount of revenue and/or winning and the taxable years or period in which such revenue and/or winning was accrued or received. The special return shall be accompanied by the department of taxes owed thereon in accordance with subsection (f). (d) Voluntary Declaration of Excise Tax. Any taxpayer who has not declared an article subject to excise tax under Chapter 4, Title 4, Division 1 of the CNMI Code or who, having made such a declaration, failed to declare all articles or pay all tax as

required shall have the option of filing a special return. The special return shall state the article subject to excise tax, its taxable worth, and the corresponding tax. The special return shall be accompanied by the payment of taxes owed thereon in accordance with subsection (f).

(e) Voluntary Statement of Income and/or Tax Pursuant to the NMTIT. Any person who has not filed a return as required under Chapter 7 of Title 4, Division 1 of the CNMI Code or who, having filed such a return, failed to report all income or had

claimed excessive deductions or credits or failed to pay all tax as required shall have the option to file a special return. The special return shall state the amount of taxable income and the taxable years or period in which such income was accrued or received. The special return shall be accompanied by the payment of taxes owed thereon in accordance with subsection (f).

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(f) Filing of a Special Return and Release from the Payment of Penalty and Interest. Within fifteen (15) days of the effective date of this Act, the Department of Finance shall make available to the public the special returns required by this Act. Except as otherwise provided by this section, any person who files a special return, together with a request for waiver of penalties and interest, and pays the tax owed thereon to the CNMI prior to the expiration of this Act is released from the payment of penalties and interest as follows:

(1) Where a special return is properly filed and full payment of all tax owed hereon is made to the CNMI government, 100 percent of all penalty and interest charges shall be waived, notwithstanding any previous or existing agreement by the taxpayer for the payment thereof.

(2) Where a special return is properly filed but payment of less than 100 percent of all tax owed thereon is made to the CNMI government, 100 percent of the penalty shall be waived along with that portion of the interest attributable to the principal paid with the special return, provided that the taxpayer has first entered into an agreement with the Director of Revenue and Taxation in the Department of Finance for the payment of the remaining balance of the tax and interest charges. Any agreement executed shall be based on the taxpayer's ability to pay.

(3) Interest due pursuant to the NMTIT shall not be waived.

(4) Penalties may be waived under the NMTIT only upon a showing of reasonable cause.

1	(5) This act shall not apply to:
2	(i) any person who is a party to in a civil or criminal tax
3	action;
4	(ii) any person who has had a civil or criminal judgment
5	rendered against them and who has not paid such judgment in full.
6	(g) Immunity.
7	(1) Grant of Immunity. Except as otherwise provided, any person
8	who complies with the provisions of this Section shall not be subject to civil
9	or criminal penalties under the tax laws of the CNMI.
10	(2) Scope of Immunity. The immunity granted in this section shall be
11	limited to the amount declared and determined according to subsection (a),
12	(b), (c), (d), or (e).
13	(3) Limitation. Immunity may only be obtained within the effective
14	period of this Act.
15	(4) Exclusion. The following persons are not entitled to immunity
16	under the provisions of this Act:
17	(i) any person against whom a criminal or civil action has been
18	initiated and is pending for any violation of the tax laws of the CNMI
19	or any person being investigated for fraud;
20	(ii) any person who has been convicted of tax fraud;
21	(iii) any person whose source of income is illegal;
22	(iv) any person who fraudulently files a special return under
23	this Act.
24	Section 3. <u>Compliance Requirements</u> .
25	(a) Future Compliance with the Tax Laws. Notwithstanding any other provision of
26	this Act, the Director of Revenue and Taxation may assess and collect from a taxpayer all
27	penalties and interest forgiven through the tax amnesty program established in this Act,

within three years after the expiration of this Act:

(i) The taxpayer who received amnesty under this Act fails to file a return or pay a tax due for two or more consecutive periods and the taxpayer has not contested the liability on a timely basis in an administrative or judicial proceeding; or

(ii) The taxpayer who received amnesty under this Act is six months or more late in the filing of a return due on an annual basis or the payment of taxes due thereon and the taxpayer has not contested the liability on a timely basis in an administrative or judicial proceeding.

(iii) Any person who has had penalties and/or interest waived pursuant to thisAct, and who has entered into an installment agreement pursuant to subsection (f) (2)of this Act and who has defaulted in making payment as required under such agreement shall be assessed and required to pay the penalty and interest previously waived.

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#### Section 4. Limitations.

(a) Previously paid interest and penalties. No person is entitled to a refund of or credit on interest or penalties paid to the CNMI prior to the effective date of this Act.

(b) Proceedings relating to tax amnesty return barred. A taxpayer who elects to take advantage of the amnesty program established by the provisions of this Act shall waive any right he or she may otherwise have to seek administrative or judicial relief in connection with returns filed or tax or interest paid under the provisions of this Act.

(c) Undisclosed Liabilities. Nothing in this Act shall be construed to prohibit the

department from instituting civil or criminal proceedings against any taxpayer with respect to

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(d) Limitation of Deficiency Assessment. If after the expiration of this Act, the department issues a deficiency assessment with respect to a special return filed under the provisions of this Act, the department may seek penalty and interest charges or pursue civil or criminal action only with respect to the difference between the tax shown on that amnesty

any amount of tax that is not disclosed on the tax amnesty program.

### HOUSE BILL 18-166, HD1

1	return and the correct amount of tax.
2	(e) The taxpayer (person, sole proprietor, company, partnership, or corporation) who
3	received amnesty under Public Law 12-51, Public Law 14-28 or Public Law 18-29 shall not
4	be eligible for tax amnesty pursuant to this Act.
5	Section 5. Waiver of Penalties for Payment of Business License Fees.
6	During the effective period of this Act, any person or entity that is required to obtain a
7	business license pursuant to Public Law 11-73, as codified in 4 CMC, Division 5, Chapter 6,
8	and that has failed to comply is entitled to a waiver of all penalties imposed by
9	Public Law 11-73, as codified in 4 CMC Section 5613, if such person or entity pays all the
10	business license fees due under 4 CMC Section 5611.
11	Section 6. Expiration of Application. The provisions of this Act shall become
12	effective upon its becoming law and shall remain in effect for a period of 90 days after it is
13	enacted into law.
14	Section 7. <u>Rules and Regulations</u> . The Secretary of Finance is authorized to
15	promulgate rules and regulations to administer this Act.
16	Section 8. <u>Severability.</u> If any provisions of this Act or the application of any such
17	provision to any person or circumstance should be held invalid by a court of competent
18	jurisdiction, the remainder of this Act or the application of its provisions to persons or
19	circumstances other than those to which it is held invalid shall not be affected thereby.
20	Section 9. Savings Clause. This Act and any repealer contained herein shall not be
21	construed as affecting any existing right acquired under contract or acquired under statutes
22	repealed or under any rule, regulation, or order adopted under the statutes. Repealers
23	contained in this Act shall not affect any proceeding instituted under or pursuant to prior law.
24	The enactment of the Act shall not have the effect of terminating, or in any way modifying,
25	any liability, civil or criminal, which shall already be in existence on the date this Act
26	becomes effective.

Public Law No. 18-65 HOUSE BILL 18-166, HD1 Section 10. Effective Date. This Act shall take effect upon its approval by the 1 Governor, or its becoming law without such approval. 2 Attested to by: Linda B. Muña, House Clerk Certified by: SPEAKER JOSEPH P. DELEON GUERRERO House of Representatives 18<sup>th</sup> Northern Marianas Commonwealth Legislature >\_this\_\_1644 September \_\_\_\_day of \_\_ \_, 2014 ELOY S. INOS Governor Commonwealth of the Northern Mariana Islands