12-23-98

IN THE SUPERIOR COURT FOR THE COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

AMALIA DELEON GUERRERO DIAZ, CARMEN DIAZ CRITES, VICENTE DELEON GUERRERO DIAZ, ISABEL DIAZ CARERA and RAMON DELEON GUERRERO DIAZ,

Plaintiffs.

MARTY W.K. TAYLOR and

CELINA D. TAYLOR.

V.

Defendants.

Civil Action No. 97-879D

ORDER DENYING INJUNCTIVE RELIEF

I. INTRODUCTION

This matter came before the Court on Plaintiff Amalia Deleon Guerrero Diaz's ("Tan Amalia") motion for injunctive relief. Specifically, Tan Amalia seeks an order to restoring her the exclusive possession of part of the San Antonio home (three bedrooms, one bathroom, a kitchen, a living room, and a carport), close the passage between that part and the Defendants' house, and to enjoin the Defendants from abusing, harassing, and disturbing her peace. After having reviewed the briefs and heard arguments of counsel, the Court issued an order on August 27, 1997, essentially ruling on the importance of considering Chamorro customary law, if any, which pertains to the motion before the Court. As such, the Court requested the parties to FOR PUBLICATION

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submit briefs on the issue of whether any Chamorro custom applies to the instant motion. In addition, the parties were requested to submit names of their experts to testify (1) as to whether the act of conveying property by a Chamorro mother to her daughter creates a duty on the daughter to care for her mother for the duration of her life, and (2) if it does, what is the appropriate remedy under Chamorro custom if the daughter breached that duty.

On November 24 and 25, 1998, the Court heard testimony by the parties' experts focusing on Chamorro customary law pertaining to the two issues stated above. The Plaintiffs presented one expert witness, Dr. Donald Howard Rubinstein (hereinafter "Dr. Rubinstein"), an anthropologist.' The Defendants submitted the names of five experts, but only two testified: Mr. Pedro Castro and Mr. Mametto Maratita. On December 4, Plaintiffs filed a Motion For Leave To File Statements And Limited Waiver of Informants Under Seal.²

The Court having reviewed the pleadings, exhibits and the experts' testimony, now renders 13 its decision.

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II. FACTS

Tan Amalia has lived in San Antonio on Lot 002 I 01, San Antonio Village, Saipan, since 1954. The Court will refer to "Side A" of the San Antonio residence which Tan Amalia claims as her house. Side A is the southern portion of the residence and consists of three bedrooms, one bathroom, a kitchen, a living room, and a carport. One of Defendants' daughters and their live-in maid occupy two of the bedrooms on Side A of the San Antonio residence. Side B is the remainder of the house in which the Defendants' and their other children's bedrooms are located.

In 1986, Tan Amalia and certain number of her children and grandchildren executed a

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Defendants filed a motion in limine to compel Plaintiffs' expert to disclose the complete factual basis for his expert opinion. Defendants' motion was heard prior to the experts evidentiary hearing. The Court denied the motion pursuant to 7 CMC § 3303.

The Court agrees and adopts Defendants' opposition to Plaintiffs' motion. As such, the Court did not unseal the envelop to review the information provided therein.

Deed of Gift of Lot 002 I 01, to Defendant Celina Diaz Taylor (hereinafter "Celina"). Plaintiffs claim that the deed was purportedly given in exchange for the care of Tan Amalia for the remainder of her lifetime by Celina in accordance with Chamorro custom.

The San Antonio residence is connected to two electric meters, one meter being in the name of Defendant Marty Taylor and the other meter in the name of Tan Amalia. Tan Amalia alleges that although Defendants use the electricity on the meter in Tan Amalia's name, Defendants refuse to pay for the electricity. Tan Amalia receives \$42.00 each month for electricity, but she cannot pay for Defendants' share of the power bill. On or about July 8, 1997, the Commonwealth Utilities Corporation disconnected the electric power on Tan Amalia's meter.

Tan Amalia left the San Antonio residence on August 9, 1997. Tan Amalia has since been living with her daughter, Isabel Cabrera, except for one week in May of 1998 when she lived with her son **Ramon**. **Ramon** testified that he offered Tan Amalia to move in with him or that Tan Amalia and her live-in maid could live in his vacant three-bedroom house in As Lito. However, Tan Amalia refused as she desired to live in the San Antonio residence.

Isabel Cabrera lives in a two-bedroom house/paint store structure. Since the bedrooms do not have air conditioning but the paint store section does, Tan Amalia sleeps on a couch in the store section of the house. Isabel, however, testified that an air conditioner could be made available and installed in one of the bedrooms for Tan Amalia. Tan Amalia flatly refused as she merely desires to return to the house in San Antonio.

On August 11, 1997, Tan Amalia, together with other plaintiffs, filed this lawsuit against Defendants. Tan Amalia now requests the Court to partition off Side A so that she may return and reside in that part of the San Antonio residence.

On November 23 and 24, the Court heard the parties' experts on Chamorro custom. Plaintiffs' expert, Dr. Rubenstein who was hired by Plaintiffs' counsel, conducted a field study on the specific issues requested by the Court. Dr. Rubinstein requested to interview as many informants as possible, including both men and women. Other than that, Dr. Rubenstein testified

that he had no active role in the selection of the nine persons he interviewed. In fact, Dr. Rubenstein did not know how the informants were chosen. The ages of the informants ranged from the early 60s up 88 years. Three or four of the informants were females. Due to time constraints, the interviews occurred on November 14 and 15, about a day and a half. The duration of each interview lasted 30 minutes to an hour. Out of the nine interviews, three were conducted with the aid of a Chamorro language translator.

III. ISSUES

partitioning the San Antonio residence so that Tan Amalia can return and occupy Side A of the

1. Whether an applicable Chamorro customary law allows this Court to issue an order

2. Absent any applicable Chamorro customary law, whether Tan Amalia is entitled to

IV. ANALYSIS

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A. Chamorro **Customary** Law.

residence pending the outcome of this litigation.

injunctive relief under the circumstances pursuant to common law.

The Court must apply Chamorro custom as the decisional law when it exists and there is no applicable statute. 7 CMC § 3401. The NMI courts in the past have relied on Alexander Spoehr's monograph pertaining to Chamorro customary law, Saipan: The Ethnology of a War Devastated Island (Chicago Natural History Museum, 1954)(hereinafter "Spoehr"). See In re Estate of Deleon Guerrero, 4 N.M.I. 102 (1994); In re Estate of Seman, 4 N.M.I. 129 (1994); In re Estate of Cabrera, 2 N.M.I. 195 (1991); and In re Estate of Deleon Guerrero, 1 N.M.I. 301 (1990).

One deeply-rooted custom of the Chamorros regards the way children give respect to their parents and elders. "Parental respect is one of the major emphases of traditional Chamorro culture." Spectificat 1866 ered principle of Chamorro custom is the right of the parent

to live in her "family home" until she dies. "The parents have the right to live in the family house built on the *sitio* as long as either lives. After their death, Chamorros say that the house should be inherited by the child who has lived the longest with the parents in their old age and cared for them most." **Id.** at 143.

In this case, the Court is asked to restore Tan Amalia to Side A of the San Antonio residence she claims to be her family home. For the Court to do so, Tan Amalia must establish that she has the right to remain in the San Antonio residence. She must show that the portion of the residence she is claiming, to the present day, is actually her family home.

Neither side was able to clearly define what constitutes a family home. The Court, however, could infer from the experts' testimony that the family home is the house which the parents had built for their family on the "sitio." The family home is the umbrella that keeps and protects a Chamorro family. It is a place where the children, grandchildren and relatives freely come to visit and socialize.

From the testimony of Dr. Rubenstein⁴, the Court understands that the degree of adherence to custom varies from family to family. The durability of custom among families also varies from family to family. Some families have changed their ways and attitudes more than others, and for some, the family home is not as important as it used to be.

The Court has viewed the San Antonio property as well as the bedroom that Tan Amalia occupied. The Court is convinced that it was probably not the intention or expectation of Tan Amalia's children for Celina and her husband to maintain the residence as Tan Amalia's family home for two reasons. First, Tan Amalia herself, along with Celina's siblings and Celina's deceased siblings children all relinquished their interests in the property to Celina outright.

Secondly, they have allowed Celina and her husband to manage and improve the property

[&]quot;Sitio" is where the family home is situated in the village.

While the Court cannot **fully** evaluate the strengths of Dr. Rubinstein's interview of nine Chamorros because of the selection process and the short duration due to time constraints, the Court nevertheless finds some of the information consistent with **Spoehr's** monograph.

uninhibitedly.

The Chamorro method of transferring the family home to a daughter or son is never more than through an oral conveyance, revocable at any time, for as long as the grantor is alive. The daughter or son who stays with the parents and cares for them receives the family home as a reward in most instances. This custom, however, is not the situation presented by the facts and circumstances of the instant case.

Here, it appears to the Court that Tan Amalia became only a household member in Celina's family home. Although it is sad, this is what happens when a Chamorro owner of land applies a non-Chamorro method of conveying her land to a daughter or son, particularly when the majority of the children concur.

The Court finds that what was once considered Tan Amalia's family home, was transformed into Celina's family home based on the act of conveying the property in writing to her and the fact that Celina and her husband have exclusively managed and improved the property. Based on all the evidence, the Court finds that this case presents a situation where the custom that gives Tan Amalia a paramount right to live in the San Antonio residence until she dies can no longer be applied. The Court, however, makes it unequivocally clear that the act of conveyance to Celina may have been coupled with a reciprocal understanding, either oral or assumed, for Celina to care for Tan Amalia until the day she dies. This question can only be resolved at trial.

However, although this Court has decided that the San Antonio residence was transformed and became no longer Tan Amalia's family home, it will still consider whether Tan Amalia has any equitable relief. Even as a household member, the ultimate question remains whether Celina and her husband have failed to provide Tan Amalia with the respect to which she is entitled under Chamorro custom. The court views that an extreme act of disrespect may have resulted in a constructive eviction of Tan Amalia from the household. The Court also finds that this is a triable issue.

B. Injunctive Relief Under Common Law.

In order to obtain a preliminary injunction, the moving party must show either (1) combination of probability of success on the merits and the possibility of irreparable harm, or (2) the existence of serious questions going to the merits and the balance of the hardships tipping in its favor. Vision Sports, Inc. v. Melville Corn., 888 F.2d 609, 612 (9th Cir. 1989); Marianas

Public Land Trust v. Government of the CNMI, 2 C.R. 999, 1002 (D.N.M.I. App. Div. 1987).

"These two formulations represent two points on a sliding scale in which the required degree of irreparable harm increases as the probability of success decreases."

Oakland Tribune, Inc. v.

Chronicle Publishing Co., 762 F.2d 1374, 1376 (9th Cir. 1985). Under either test, the moving party must demonstrate a significant threat of irreparable injury. See, Arcamuzi v. Continental

Air Lines, Inc., 819 F.2d 935 (9" Cir.). Furthermore, the preliminary injunction is used to almost exclusively to maintain the status quo. The Ninth Circuit has ruled that:

A fundamental principal applied in such courts is that the basic function of a preliminary injunction is to preserve the *status quo ante litem* pending a determination of the action on the merits.

Los Angeles Memorial Coliseum Com'n v. Nat. Football, 634 F.2d 1197, 1200 (9th Cir. 1980) citing Larry P. v. Riles, 502 F.2d 963, 965 (9th Cir. 1974); Washington Capitols Basketball Club, Inc. v. Barry, 419 F.2d 472, 476 (9" Cir. 1969); Tanner Motor Livery. Ltd. v. Avis. Inc., 316 F.2d 804 (9th Cir. 1963) cert. depied, 375 U.S. 821, 84 S.Ct. 59, 11 L.Ed. 55 (1963).

In the instant case, the Court finds that Tan Amalia has failed to show irreparable injury and likelihood of success on the merits. Moreover, the Court finds that the balance of the hardships tip in Defendants' favor. Finally, under the circumstances, the preservation of the *status quo* pending the outcome of the litigation is critical.

V. CONCLUSION

Custom is a mixed question of fact and law. <u>In re Estate of Taisakan</u>, 1 CR 326. A party who intends to rely on a custom as a cause of action or as an affirmative defense must convince

the fact-finder that he or she (or the family), as a factual matter, actually has practiced the custom at issue. As for the doctrine of equity, in order for a party to gain the benefit of custom that party must have followed and applied custom to the situation or circumstances which underlie the party's assertions. Without such, the Court is asked to apply the law of a particular custom where that custom does not exist. While the Court feels that customary law is a very important source of Commonwealth law, it is also bound to apply the applicable law to the facts presented.

Therefore, for all the foregoing reasons, Tan Amalia's motion for injunctive relief is hereby DENIED.

SO ORDERED this day 3 f December, 1998.

JUAN T. LIZAMA, Associate Judge