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IN THE SUPERIOR COURT

FOR THE

COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

JOSE C. MAFNAS,
Plaintiff, and
Counter-Defendant,

v.

ALFRED LAURETA, E. EVELYN
LAURETA, HEDWIG V. HOFSCHEIDER,
DANIEL T. VILLAGOMEZ, KENNETH W.
COWARD, and CONCEPTION B. COWARD,
Defendants and
Counter-Claimants.

ALFRED LAURETA and
HEDWIG V. HOFSCHEIDER,
Third-party Plaintiffs,
v.
JESUS S. SANTOS,
Third-party Defendant.

CIVIL ACTION NO. 88-696

ORDER PARTIALLY GRANTING
MOTIONS TO STRIKE
AFFIRMATIVE DEFENSES, AND
TO DISMISS COUNTERCLAIMS,
AND THIRD-PARTY CLAIMS;
ORDER GRANTING MOTION
TO DISQUALIFY

This matter arises out of a quiet title action implicating Article XII of the Commonwealth Constitution. On December 7, 1994, the parties argued several motions, including the following: a motion to disqualify; a motion to dismiss Defendants' third-party complaint; a motion to strike

FOR PUBLICATION

1 Defendants' affirmative defenses; and a motion to dismiss counterclaims.^{1/} The Court now renders
2 its decision.

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I. FACTS

6 On September 28, 1988, Jose C. Mafnas initiated a quiet title action based upon Article XII
7 of the Commonwealth Constitution. The complaint concerns real property known as Lot 031 E 09
8 ("the property"), and names Alfred Laureta, E. Evelyn Laureta, Hedwig V. Hofschneider, Daniel
9 T. Villagomez, Kenneth W. Coward and Conception B. Coward as defendants. Defendants
10 Hofschneider, Villagomez, and Third-Party Defendant Jesus C. Santos are persons of Northern
11 Marianas descent ("NMD"). The remaining Defendants are non-NMDs.^{2/}

12 Involved in this case are several putative conveyances of the subject property, beginning with
13 a January 22, 1986, sale via warranty deed by Santos to Hofschneider. complaint, *Exh. A.*
14 Hofschneider, an NMD, purchased the property with money supplied by Laureta, a non-NMD, in
15 order to lease it to him. Complaint. The lease that they entered into contained a provision whereby
16 Hofschneider would grant title to Laureta in the event of a change in law removing the restriction
17 against ownership of property by non-NMDs. *Id.* Approximately a year and a half later, Laureta
18 canceled the lease and Hofschneider sold the property to Villagomez. Complaint, *Exh. C.*
19 Thereafter, the Cowards leased the property from Villagomez. *Id.* at 177. Finally, on September
20 27, 1988, Santos again sold the property, this time to Mafnas. Complaint, *Exh. B.* On the
21 following day, Mafnas initiated this suit, claiming that the Santos-Hofschneider sale and the
22 Hofschneider-Laureta lease violate Article XII because Laureta, a non-NMD, bought the property

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24 ^{1/} On the same date, the Court heard Mafnas's motion for summary judgment and rendered
25 its decision on May 2, 1994. The Court found that the change of law provision in the lease
26 violated Article XII. Notwithstanding, the Court opined that the lease would be validated if
it was determined that the violative provision was not integral to the lease and was therefore
severable.

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27 ^{2/} With certain exceptions, Article XII of the CNMI Constitution prohibits non-NMDs from
holding interests in land in excess of 55 years.

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1 through Hofschneider. *Plaintiff's Consolidated Motions* at 5, 20-36. The Cowards and Villagomez
2 are not accused of having entered into an agreement in violation of Article XII. Instead, Villagomez'
3 title is challenged based upon the fact that it was conveyed by Hofschneider, who, Mafnas claims,
4 had no title to give. The Cowards' right to possession under their lease with Villagomez is being
5 challenged upon the same grounds.

6 In response to the complaint, Defendants profess that they have been in conformance with
7 Article XII. Alternatively, Defendants argue that the purpose of this suit is not to provide Mafnas
8 with possession or title over the property, but to discredit former Judge Laureta to cause his recusal
9 from Article XII cases. Defendants maintain that Plaintiff's counsel Theodore R. Mitchell encouraged
10 Mafnas to solicit clients with this aim. *Id.* at 4. Allegedly, Mafnas made an unsuccessful attempt
11 to persuade Santos to retain Mitchell in order to bring this action against Defendants. *Id.* After
12 Santos refused, Defendants claim that Mafnas bought the property from Santos with the intent of
13 bringing this action himself; Defendants note that Mafnas filed this suit the following day. *Id.*
14 Further, Defendants assert in their third-party complaint that Santos is liable as he knew of Mafnas'
15 intent at the time of the conveyance. *Defendants' First Amended Third-party Complaint*, 5, 6. Thus,
16 Defendants aver that Mafnas and Santos were co-conspirators.

17 18 **II. ISSUES**

- 19 A. Whether a defendant may assert affirmative defenses to avoid an Article XII
20 claim.
- 21 B. If so, whether the following affirmative defenses should be stricken: champerty;
22 equal protection and due process; standing; waiver; laches; failure to state a claim;
23 bona fide purchaser; illegality; fraud; and, statute of frauds.
- 24 C. Whether a defendant may counterclaim against an Article XII plaintiff.
- 25 D. If so, whether the following counterclaims should be dismissed: abuse of process;
26 interference with contract; champerty; breach of contract; and, restitution.
- 27 E. Whether the third-party complaint should be dismissed.

1 F. Whether ABA Model Rules permit an attorney to serve as both advocate and
2 witness.

3
4 **m. ANALYSIS**

5 **A. Whether affirmative defenses may be used to avoid an Article XII claim**

6 A threshold argument which Plaintiff advances is that Article XII sets up an absolute right,
7 permitting no exceptions, and therefore, no affirmative defenses. An affirmative defense presupposes
8 a legitimate claim but sets out additional facts which avoid recovery on the claim. BLACK'S
9 DICTIONARY OF LAW, 5th Ed. (1979). Thus, Mafnas fears that a successful affirmative defense would
10 result in the enforcement of land transactions judged to violate Article XII.

11 Additionally, Mafnas argues that affirmative defenses can not be asserted against an Article
12 XII claim because affirmative defenses presuppose a valid claim, which in the Article XII context,
13 means that a transaction is void ab initio. Void ab initio "means that if a person sells land to a person
14 who is not of Northern Marianas descent, that transaction never has any effect and never has any
15 effect with respect to the title of the land." *The Analysis to the Constitution* p. 178. In short,
16 Mafnas concludes that it is impossible to assert a defense against something that never happened.

17 The Framers to the Constitution did not intend Article XII to establish an unqualified right to
18 prevent non-NMDs from owning land in the Commonwealth. This is evidenced by the express
19 exceptions to Art. XII, § 1's decree that "[t]he acquisition of permanent and long-term interests of
20 real property in the Commonwealth shall be restricted to persons of Northern Marianas descent."
21 Comm. Const. Art. XII, § 1. For instance, Art. XII, § 3 exempts land above the first floor of a
22 condominium building from the definition of "permanent and long-term interests in real property."
23 Furthermore, Art. XII, § 2 exempts from the definition of "acquisition" transfers to spouses by
24 inheritance, as well as transfers to banks and others who acquire property through mortgages.

25 Likewise, the Court rejects Mafnas's second theory, based as it is upon the erroneous
26 assumption that a transaction violating Article XII will invariably be found void ab initio. To the
27 contrary, both Commonwealth Supreme Court pronouncements and the Constitution negate this idea.

1 In *Diamond Hotel Co., Ltd., v. Matsunaga*, Appeal No. 93-023, *slip op.* at 6,7, (N.M.I. Jan. 19,
2 1995), the Supreme Court enforced a lease even though it contained a renewal provision found to
3 violate Article XII. Rather than declaring the entire transaction void *ab initio*, as Mafnas would urge
4 here, the Court simply excised the violative provision and effectuated the balance, after finding that
5 the violative provision was not an integral part of the lease. *c.f.*, *Manglona v. Kaipat*, 3 N.M.I.
6 322 (1992); *Laureta v. Mafnas*, Civil Action No. 88-696 (Super. Ct. May 2, 1995) (transaction
7 violating Article XII enforceable contingent upon a finding that violative portion is severable). Thus,
8 the Court finds that Article XII is susceptible to avoidance by affirmative defenses.

9 1. *Rules Governing Affirmative Defenses*

10 Rule 12(f), Com.R.Civ.P. provides in pertinent part that "upon motion by a party . . . the
11 court may order stricken from the pleadings any insufficient defense . . .". A defense is insufficient
12 as a matter of law if it can not succeed under any circumstances. *Resolution Trust Corp. v. Fleischer*,
13 835 F.Supp. 1318 (D.Kan. 1993). The rule is designed to avoid expending time and money litigating
14 issues that will not affect the outcome of the case. *U.S. v. Smugglers-Durant Min. Corp.*, 823
15 F.Supp. 873 (D.Colo. 1993); 835 F.Supp. 1318 ("Purpose of the rule is to minimize delay, confusion
16 and prejudice by narrowing the issues for discovery and trial"). Yet, motions to strike are generally
17 disfavored because of their dilatory character. *Manglona v. Tenorio*, Civil Action No.: 93-1061
18 (Super. Ct. April 5, 1994); WRIGHT & MILLER, § 1381, p. 672. To combat this, some cases demand
19 that the moving party demonstrate that it would be prejudiced by denial of the motion. WRIGHT &
20 MILLER, 1381, p. 672; In *Re Chambers Development Securities Litigation*, 848 F.Supp. 602
21 (W.D.Pa. 1994). Nonetheless, it is within the sound discretion of the trial court to grant such
22 motions in the absence of prejudice where the insufficiency of the defense is apparent, no new
23 questions of law are presented, and the material facts are uncontroverted. WRIGHT & MILLER, *supra*
24 atp. 672-678; 835 F.Supp. 1318; 823 F.Supp. at 875.

25 2. *Factual Assumptions*

26 An affirmative defense accepts the allegations in the pleading, but states additional facts which
27 avoid recovery under the complaint. *Centronics Financial Corp. V. El Conquistador Hotel Corp.*,

1 573 F.2d 779, 782 (2d Cir. 1978); BLACK'S DICTIONARY OF LAW, 5th Ed. (1979). Thus, for
2 purposes of a motion to strike affirmative defenses under Com.R.Civ.Proc. 12(f), both the facts
3 alleged in the complaint and the additional facts alleged in the affirmative defenses are accepted as
4 true. *Id.* The later set of facts do not contradict the complaint, they build upon it.

6 **B. Defendants' Affirmative Defenses**

7 *1. Equal Protection and Due Process*

8 Defendants contend that Mafnas's claim deprives Defendants Hofschneider and Villagomez
9 of their rights to equal protection and to due process. A viable equal protection claim under Art. I,
10 § 6 of the Commonwealth Constitution and the Fourteenth Amendment of the United States
11 Constitution requires that the party seeking to invoke the protection either belong to a suspect
12 classification, or have suffered an infringement of a fundamental right. *In re Blankenship*, 3 N.M.I.
13 209, 219 (1992); *Mafnas v. Laureta*, Civil Action No. 88-696 (Super Ct. May 2, 1995). Equal
14 protection analysis under the U.S. Constitution has found that the rights of certain "suspect classes"
15 are more susceptible to infringement based upon their race, sex or ethnicity. *In re Blankenship*, 3
16 N.M.I. 209, 219 (1992). In the case at bar, Defendants Hofschneider and Villagomez, both NMDs,
17 are far from belonging to a "suspect class". Instead, they are members of the class which Article XII
18 explicitly seeks to promote. Comm.Const. Art. XII, §1. Likewise, Hofschneider and Villagomez
19 are not at risk of deprivation of a fundamental right. They would be at risk of divestiture only if the
20 Court determines that their interest violated Article XII; and the Ninth Circuit has pronounced that
21 such divestitures conform with equal protection guarantees. *Wabol v. Villacrusis*, 958 F.2d 1450
22 (9th Cir. 1990). Hence, this component of Defendants' affirmative defense is defective.

23 Similarly, the due process component of Defendants' claim is unfounded. Due process
24 requires that "'the parties whose rights are to be affected are entitled to be heard: and in order that
25 they may enjoy that right, they must first be notified.'" *Fuentes v. Shevin*, 92 S.Ct. 1983, 1994
26 (1972) (citations omitted). In the instant case, Defendants do not claim to have been inadequately
27 provided with either notice or an opportunity to be heard. Thus, Defendants' claim is deficient as

1 a matter of law as to the due process component as well as the equal protection component. Mafnas's
2 motion to strike Defendants' equal protection affirmative defense is GRANTED.

3 2. Standing

4 Defendants maintain that standing under an Article XII claim requires privity of contract
5 between the opposing parties, which is lacking here. Answer at 8. Generally, standing is "a concept
6 utilized to determine if a party is sufficiently affected so as to insure that a justiciable controversy is
7 presented to the court". *Borja v. Rangamar*, 1 N.M.I. 347, 359 (1990) (citations omitted); see
8 *Sierra Club v. Morton*, 92 S. Ct. 1361, 1364 (1972); *Flast v. Cohen*, 88 S.Ct. 1942 (1968). More
9 specifically, Article XII claims are a derivative of quiet title actions and impose the same procedural
10 requirements for standing. A claimant bringing a quiet title action must allege title and entitlement
11 to possession adverse or hostile to the interest claimed by others. *State, etc. v. Santiago*, 590 P.2d
12 335, 337 -338 (1979). Here, Mafnas claims title and the right to possession of the property based
13 upon his warranty deed of sale from Santos. Clearly, then, Mafnas has satisfied these requirements.
14 Mafnas's motion to strike Defendants' affirmative defense of lack of standing is GRANTED.

15 3. Waiver

16 A waiver is defined as an intentional relinquishment of a known right. *Johnson v. Zerbert*,
17 58 S.Ct. 1019 (1938). In the instant case, Defendants invoke the defense of waiver in a conclusory
18 manner, unaccompanied by any theory as to its applicability to the facts at hand. Defendants' sole
19 argument for preservation of this defense is the claim that it presents an issue of fact. While true that
20 a motion to strike is inappropriate where there are disputed issues of fact, *In Re All Maine Asbestos*
21 *Litigation*, 575 F.Supp. 1375 (1983), here, Defendants have not identified a single fact relevant to
22 issue of waiver which is in dispute. Therefore, based on the facts, or lack thereof, before it, the
23 Court finds that the defense of waiver is insupportable as a matter of law. Mafnas's motion to strike
24 Defendants' affirmative defense of waiver is GRANTED.

25 4. Laches

26 Laches attaches to bar a claim in equity based on a failure to seasonably assert a right, thereby
27 prejudicing the opposing party. *Wooded Shores Property Owners Ass'n, Inc. v. Mathews*, 345 N.E.2d
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1 186, 189 (Ill. App.Ct. 1976). Defendants present this defense in a stark manner, mirroring their
2 conclusory assertion of waiver. It is understandable why Defendants conserved their energy: the
3 defense of laches is unsupportable, given that Mafnas instituted this suit one day after purchasing the
4 subject property and acquiring a cause of action. Not understandable, however, is why Defendants
5 did not seek to conserve the energy of the Court by withdrawing this frivolous defense. Mafnas's
6 motion to strike Defendants' affirmative defense of laches is GRANTED.

7 **5. Failure to State a Claim**

8 Defendants allege that Mafnas has not set out facts to support a claim for relief based upon
9 Article XII. Indeed, Mafnas has stated such a claim, as this Court's decision partially granting
10 Mafnas's summary judgment reflects. *Laureta v. Mafnas*, Civil Action No. 88-696 (Super. Ct.
11 May 2, 1995). Furthermore, failure to state a claim is not an affirmative defense. Mafnas's motion
12 to strike Defendants' affirmative defense based on a failure to state a claim is GRANTED.

13 **6. Bona Fide Purchaser**

14 A bona fide purchaser is one who acquires title for value paid without notice of another's prior
15 claim of right to, or equity in, the property. *Schoolhouse Educational Aids, Inc. v. Haag*, 733 P.2d
16 313 (Ariz. App. 1987); *Snuffin v. Mayo*, 494 P.2d 497 (Wash.App. 1972). The significance of the
17 classification is that it establishes priority with the bona fide purchaser over claims by *prior*
18 purchasers. *Grand Investment Co. v. Savage*, 742 P.2d 1262 (1987). Here, Defendants seek to
19 invoke the status of bona fide purchaser to protect against a claim by a *subsequent* purchaser. Thus,
20 irrespective of whether Defendants are bona fide purchasers, the doctrine can not shield them against
21 Mafnas's claim. It is therefore inconceivable that this defense could succeed. Mafnas's motion to
22 strike Defendants' bona fide purchaser affirmative defense is GRANTED.

23 **7. Illegality**

24 Defendants advocate the finding that this action is barred on the basis that it was illegal for
25 Mafnas to purchase property from one whom he knew had already conveyed title and whom he knew
26 did not intend to repurchase title. This presents a new question of law, and therefore should not be
27 stricken. *Phillips Machinery Company v. Le Blond, Inc.*, 494 F.Supp. 318, 321 (N.D. Okla.

1 1989). Mafnas's motion to strike Defendants' affirmative defense of illegality is DENIED.

2 8. Fraud

3 Defendants baldly state that Mafnas fraudulently acquired the property at issue. Fraud
4 involves misrepresentation or deceit, causing detrimental reliance. BLACK'S LAW DICTIONARY, 5th
5 Edition (1979) ("An intentional perversion of the truth for the purpose of inducing another for
6 reliance upon it to part with some [value] or a legal right"). Here, Defendants do not claim that
7 Mafnas made misrepresentations to them. Thus, the Court has no opportunity to visit the issue of
8 detrimental reliance. Further, Defendants do not even claim that Mafnas made misrepresentations
9 to Santos in order to induce Santos to sell the property to him. Conversely, Defendants claim that
10 Mafnas and Santos worked in concert with Mitchell to institute this suit by the sale of the property.
11 In any case, Defendants lack standing to claim injury predicated on a fraud perpetrated upon Santos.
12 Moreover, Defendants' allegations lack the specificity required of fraud. Com.R.Civ.Proc. 9 (b).
13 Mafnas's motion to strike Defendants' affirmative defense of fraud is GRANTED.

14 9. Statute of Frauds

15 Defendants assert that the present case is barred by the statute of frauds, requiring that certain
16 land transactions be memorialized. The statute of frauds renders unenforceable oral executory
17 agreements for the creation or transfer of interests in land, including leases in excess of one year. 2
18 CMC §4912.

19 Defendants give the Court no insight into how they seek to invoke the statute of frauds. The
20 Court is unable to ascertain its applicability, since all of the germane transactions were memorialized.
21 Moreover, any imaginable statute of frauds defense is foreclosed by the Court's earlier decision that
22 the Laureta-Hofschneider lease evidences a land interest in violation of Article XII. *Laureta v.*
23 *Mafnas*, Civil Action No. 88-696 (Super. Ct. May 2, 1995) (transaction containing provision
24 violating Article XII enforceable if such provision is deemed severable from larger transaction).
25 Thus, here, a statute of frauds defense is insufficient as a matter of law. Mafnas's motion to strike
26 Defendants' statute of frauds affirmative defense is GRANTED.

1 Thus, the Court concludes that Article XII contemplates no limitations on the scope of counterclaims.
2 For the foregoing reasons, Mafnas's argument is meritless.

3 *I. Factual Assumptions*

4 The standard for reviewing a motion to dismiss a counterclaim under Com.R.Civ.P. 12 (b)(6)
5 is identical to that of a motion to dismiss for failure to state a claim upon which relief may be granted.
6 WRIGHT, MILLER & KANE, FEDERAL PRACTICE and PROCEDURE: Civil 2d § 1407. The allegations
7 contained in the pleading under attack are taken as true. *Id.* Thus, in a motion to dismiss, as opposed
8 to a motion to strike, the Court must accept only the non-moving party's version of the facts.
9 However, inapposite to the apparent belief of both parties here, this assumption pertains solely to
10 factual allegations, not to legal conclusions.

11 *2. Standard for Motion to Dismiss a Claim/Counterclaim*

12 Our Commonwealth Supreme Court instructs that motions to dismiss be granted where a claim
13 clearly does not contain either direct allegations on every material point necessary to sustain recovery
14 on any legal theory, or indicate that evidence on material points will be introduced at trial. *In re*
15 *Adoption of Manglona, 1 N.M.I.* 449 (1990). Obviously, though, courts do not accept "sweeping
16 legal conclusions" or "footless conclusions of law". WRIGHT, MILLER & KANE, FEDERAL PRACTICE
17 and PROCEDURE: Civil 2d § 1407.

18 **D. Defendants' Counterclaims**

19 *I. Abuse of Process*

20 A prima facie case for abuse of process²¹ requires proof of an intentional misuse of judicially
21 issued legal process in an attempt to accomplish a result not intended by such process. *White*
22 *Lightening Company v. Wolfson*, 438 P.2d 345 (Cal. 1968). Unlike an action for malicious
23 prosecution, lack of probable cause is not an essential element, for the wrong lies in the misuse of the
24 process, and not in the validity of its issuance. *Id.* Consequently, an action for abuse of process
25 does not have to await disposition of the underlying case. *Harvey v. Pincus*, 549 F.Supp. 332

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27 ²¹ This action is also referred to as malicious abuse of process, especially in older cases.

1 (E.D.Pa. 1982), *affd without op* (3d Cir. 1983), 716 F.2d 890, *cert. den.* 104 S.Ct. 284 (1983).

2 a) Counterclaim against Mafnas. Defendants' claim that Mafnas's action was
3 initiated to achieve an aberrant end: to discredit Former Judge Laureta and to disqualify him from
4 Article XII cases. Furthermore, Defendants claim resulting damages. *First Amended Answer* p.14,
5 15. Thus, Defendants have plead facts which, when taken as true, meet each requisite element of the
6 cause of action: improper motives; issuance of process; and damages.

7 **Mafnas** incorrectly states that Defendants base their entire claim upon **Mafnas's** refusal to accept
8 a settlement offer. **Mafnas** apparently arrived at this conclusion by **rejecting** Defendants' allegations
9 **regarding** **Mafnas's** improper motive in initiating this suit. In so doing, **Mafnas** **negligently** or **intentionally**
10 misapplies the standard for reviewing a motion to dismiss which **requires** acceptance of the non-moving
11 party's construction of the facts. *Id.* **Mafnas's** motion to dismiss Defendants' counterclaim of abuse
12 of process is DENIED.

13 b) Claim against Santos. Defendants/Third-party Plaintiffs maintain that Santos
14 joined Mafnas's and his attorney's conspiracy to discredit former Judge Laureta at the time that he
15 executed the warranty deed to Mafnas. Civil conspiracy entails a combination of two or more persons
16 acting in concert to accomplish either an unlawful purpose by lawful means or a lawful purpose by
17 unlawful means. *Connor v. Bruce*, 170 N.Y.S. 94, 95 (N.Y. 1918). Defendants/Third-party
18 Plaintiffs' theory that Santos wished to disparage former Judge Laureta is dubious considering
19 Santos's refusal to initiate this suit himself. However, according to Defendants/Third-party Plaintiffs'
20 version of the facts which the Court is obligated to adopt, it is conceivable that Santos collaborated
21 with Mafnas to accomplish acts constituting abuse of process. In light of this, and the policy against
22 dismissal, this claim is preserved. Santos's motion to dismiss Defendants/Third-party Plaintiffs' claim
23 of abuse of process is DENIED.

24 2. *Interference with Contract*

25 A cause of action lies for interference with contract where one intentionally and improperly
26 interferes with the performance of a contract between another and a third person by preventing the
27 other from performing the contract or by causing his performance to be more expensive or

1 burdensome. RESTATEMENT (SECOND) TORTS § 766A (1982).

2 Defendants contend that Mafnas and Santos were cognizant of the contracts for sale of the
3 subject property from Mafnas to Hofschneider and from Hofschneider to Villagomez, as well as of
4 the Hofschneider-Laureta lease and the Villagomez-Coward lease. In addition, Defendants allege that
5 Mafnas and Santos knew or should have known that these contracts were still in effect and that they,
6 by entering into their own contract of sale, would wrongfully interfere with them. Defendants state
7 that Mafnas and Santos nevertheless intentionally interfered with these contracts in wanton disregard
8 for the damage this caused Defendants.

9 Defendants state that they will demonstrate their damages at trial. However, the only pertinent
10 damage under an interference with contract claim is that which flows from non-performance of the
11 contract. Here, however, Defendants' contracts were fully performed. Thus, the contention that
12 Defendants/Third-party Plaintiffs were damaged is insupportable.

13 Mafnas's and Santos's motions to dismiss Defendants/Third-party Plaintiff's interference with
14 contract counterclaim are GRANTED.

15 3. *Champerty*

16 Defendants assert that Mafnas and Mitchell conspired to enter into a property transaction for
17 the purpose of bringing a lawsuit, thereby committing the common law tort of champerty. Defendants
18 state that there are two components to the champertous scheme alleged: an agreement between
19 Mitchell and Mafnas to institute suits to discredit Laureta, and an agreement between Mafnas and
20 Santos to sell the property to enable Mafnas to bring suit. In opposition, Mafnas contends that the
21 doctrine of champerty is not recognized in the Commonwealth.

22 Champerty involves an agreement under which a disinterested third-party extends financial
23 assistance to the litigation of another in exchange for compensation in the event of a successful
24 resolution. *Charles v. Phillips*, 252 S.W.2d 920 (Ky. Ct.App. 1952). In addition, to maintain a
25 case of champerty, it must be shown that the agreement was improperly motivated. *Id.* The defense
26 of champerty may only be raised to avoid the compensation agreement. *Id.*; *Burnes v. Scott*, 6
27 S.Ct. 865, 869; 14 C.J.S., *Champerty*, 38, 47, pages 382-383, 387. However, only the parties

1 to the champertous agreement have standing to challenge it. *Burnes v. Scott*, 6 S.Ct. 865, 869
2 (1886).

3 The Defendants were not parties to the allegedly champertous agreements; therefore, they have
4 no standing to raise this defense. Consequently, the questions of whether champerty is recognized
5 in the Commonwealth, and if so whether Defendants' claim satisfies the elements of champerty are
6 moot.

7 Mafnas's and Santos's motions to dismiss Defendants/Third-party Plaintiff's champerty
8 counterclaim are GRANTED.^{4/}

9 4. *Breach of Contract*

10 Defendants assert that Santos is liable for refusing to honor Hofschneider's demand that Santos
11 defend him pursuant to Santos's obligations under the warranty aeea usea to convey the property in
12 dispute to Hofschneider. *First Amended Third-party Complaint*, at 4. The deed states that Santos
13 held good title at the time of the conveyance and warranted that Santos would defend Hofschneider
14 against adverse claims asserted by persons claiming to have paramount title. Specifically, the deed
15 provides that:

16 . . . Grantor, for himself, and his heirs and assigns, hereby covenants with Grantee
17 and his heirs and assigns, that Grantor is lawfully seised in fee simple of the above
18 described premises; that he has good right to convey same; that the premises are free
19 and clear of all encumbrances, except those in favor of the government, and that
Grantor and his heirs and assigns shall and will WARRANT AND DEFEND the
properties herein conveyed to Grantee and his heirs and assigns against any person
lawfully claiming the same or any part thereof . . .

20 *Complaint, Exh. A.*

21 A general warranty deed, such as that issued by Santos to Hofschneider, obligates the grantor,
22 upon demand, to defend the grantee against all rightful claims asserted under superior title to that
23 conveyed. *Walter v. Robinson*, 174 S.W. 503 (KY 1915). The covenants of warranty and of
24 further assurances embodied in a warranty deed run with the land. *St. Paul Title Ins. Corp. v.*

26 ^{4/} Likewise, Defendants have no standing to raise champerty as an affirmative defense.
27 Hence, the Court also GRANTS Mafnas's motion to strike Defendants' champerty affirmative
28 defense.

1 *Owen*, 452 S.2d 482 (Al. 1984). Thus, the original covenantor or his heirs and assigns are
2 answerable to future title holders. *Id.*

3 a) Counterclaim against Mafnas. The covenants of warranty and of further
4 assurances made by Santos to Hofschneider run with the land. Thus, assuming that the Santos-Mafnas
5 conveyance is valid, Santos transferred to Mafnas these obligations as well as title; Mafnas's
6 obligations under the warranty deed are a derivative of Santos's. Defendants' claim against Mafnas
7 is deficient for the same reasons, explained below, why their counterclaim against Santos is
8 deficient. Mafnas's motion to dismiss Defendants' breach of contract counterclaim is GRANTED.

9 b) Claim against Santos. Defendants are not claiming that Santos conveyed
10 defective title. Rather, Defendants are claiming that Santos is obligated to defend against defects
11 which arose *after* Santos naa conveyeu title. This is clearly beyond even the broad scope of a general
12 warranty deed. The seller should not be held accountable for defects due to the incapacity of the
13 buyer to own land. Moreover, the transaction subject to Article XII scrutiny here is the Hofschneider-
14 Laureta lease not the Santos-Hofschneider sale.^{5/} It would be absurd to hold Santos liable, under the
15 warranty deed that he issued to Hofschneider, for the invalidity of the lease entered into by
16 Hofschneider and Laureta. Mafnas's motion to dismiss Defendants/Third-party Plaintiffs' breach of
17 contract cause of action is GRANTED.

18 5. *Restitution/ Equitable Adjustment*

19 Defendants argue that they will be entitled to restitution if Mafnas prevails in this action.
20 Restitution requires a showing that a person obtained something of value to which he was not entitled.
21 *Bill v. Gattavar*, 209 P.2d 457 (Wash. 1949). The object is the prevention of unjust enrichment.
22 77 C.J.S. RESTITUTION p.323; *see, Repeki v. MAC Homes (Saipan) Co.*, 2 N.M.I. 33 (1991). In
23 determining whether enrichment is "unjust", the party seeking restitution need not always be innocent

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25 ^{5/} Examination of the Santos-Hofschneider sale beyond the four corners of the deed was
26 rendered virtually ineffectual by recent Ninth Circuit and Supreme Court cases obviating the
27 agency resulting trust theory. *Diamond Hotel Co., Ltd., v. Matsunaga*, Appeal No. 93-023, *slip*
op. at 6,7, (N.M.I. Jan. 19, 1995); *Ferreira v. Mafnas*, 1 F.3d 960 (9th Cir. 1993), *remanded*,
Ferreira v. Mafnas Borja, Appeal No.90-047, *slip op.* (N.M.I. Jan. 3, 1995).

1 or have "clean hands". Thus, "[w]here a contract is invalidated due to illegality, a performing party
2 may recover in quasi-contract under certain circumstances." *Taimanao v. Young*, 2 CR 285
3 (D.N.M.I. App. 1985). Substantial compliance with the clean hands doctrine in lieu of strict
4 compliance is especially appropriate in the Article XII arena where violations are often inadvertent.
5 Further, even intentional violations do not carry the taint of moral turpitude. Therefore, restitution
6 is proper following an Article XII nullification of title. This interpretation is codified in 2 CMC §
7 1451 (a), mandating the award of restitution or an "equitable adjustment" to any party directly and
8 adversely affected by an adjudication that a transaction is void ab initio under Article XII, § 6.

9 Here, Defendants assert that Mafnas and Santos will be unjustly enriched if Mafnas prevails
10 in this action. The Court agrees, noting that Mafnas will gain property valued in 1988 at \$21,000.00
11 for which he paid Santos \$10.00. Similarly, Santos received a windfall equaling \$16,000.00. In
12 retrospect, Santos received this sum for no consideration, since Hofschneider paid him for exclusive
13 title to the property and yet Santos went ahead and resold the property. On the other hand, Mafnas's
14 and Santos's largesse will be at the expense of defendants. For instance, Villagomez will be divested
15 of property costing \$21,000.00. It appears that his only source of reparation at law would be against
16 Hofschneider for breach of the warranty deed, leaving Hofschneider as the injured party. Hence,
17 the facts indicate that Mafnas and Santos would benefit at the expense of Defendants if the Court
18 voids the transactions at issue pursuant to Article XII, § 6. Moreover, although not strictly required,
19 the Court finds that Defendants qualify as having clean hands. Hofschneider and Laureta are accused
20 of violating Article XII; yet, their good intent is evidenced by the severability provision in the
21 Laureta-Hofschneider lease, demonstrating a desire to comply with the applicable law.^{6/} Thus,
22 Defendants' factual allegations support a claim for restitution.

23 Mafnas's and Santos's motions to dismiss Defendant's restitution counterclaim are DENIED.
24

25 ^{6/} There does not appear to be an issue of clean hands with regard to the Cowards and
26 Villagomez. The Cowards and Villagomez are not accused of having entered into an agreement
27 in violation of Article XII. Instead, Villagomez' title is challenged based upon the fact that it
28 was conveyed by Hofschneider, who, Mafnas claims, had no title to give. The Cowards' right
to possession under their lease with Villagomez is being challenged upon the same grounds.

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E. Attorney-witness

Defendants have moved to disqualify Mafnas's attorney, Theodore Mitchell, based on ABA Model Rule of Professional Conduct 3.7 ("Rule 3.7").^{2/} Model Rule 3.7 largely prevents an attorney from acting as trial counsel where he or she is likely to be called as a witness.

Defendants argue that Mitchell falls within the Rule's prohibition, because his testimony is necessary in connection with the abuse of process counterclaim. Mafnas disputes this on several grounds: first, that Defendants lack standing to bring this motion; second, that disqualification would unfairly burden Mafnas; and, third, that by waiting almost six years, Defendants waived the right to bring this motion.^{3/}

Model Rule 3.7 provides in pertinent part:

(a) A lawyer shall not act as advocate at a trial in which the lawyer is likely to be a necessary witness except where:

. . .

(3) disqualification of the lawyer would work substantial hardship on the client.

(b) A lawyer may act as advocate in a trial in which another lawyer in the lawyer's firm is likely to be called as a witness unless precluded from doing so by Rule 1.7 or Rule 1.9.

American Bar Association Model Rules of Professional Conduct Rule 3.7. The official comment clarifies the rationale behind Rule 3.7, observing that blending the roles of advocate and witness can easily prejudice the opposing party. *Model Rule 3.7 (comment); Security General Life Ins. v. Superior Court, 718 P.2d 985 (Ariz. 1986)*. Prejudice may arise because a witness is supposed to testify on the basis of personal knowledge, while an advocate is supposed to explain and comment on testimony given by others. *Id.* Thus, it may be uncertain whether testimony by an advocate-witness should be taken as proof or as analysis of the proof. *Id.* The court in *General Mill Supply Co. v.*

^{2/} Rule 3.7 is applicable in the Commonwealth pursuant to CNMI Disciplinary Rules and Procedures. Com.D.R.P. 2.

^{3/} Mafnas also claims that disqualification is inappropriate as Mitchell's representation does not present a conflict of interest. However, the Court did not address this, as Defendants to not base their motion on a conflict of interest.

1 *SCA Services, Inc.*, 696 F.2d 704 (1982), summarizes this dilemma:

2 The experience of the Bar and its collective voice in the ABA canons demands a
3 separation of roles of advocate and witness. Experience shows that one who combines
4 both roles is not likely to be, as an officer of the court, helpful to the court. There is
5 always danger that when he speaks, he will forget whether he speaks as an advocate
6 or [witness], to the likely confusion of the proceedings, as well as their embitterment.
7 . . . Experience teaches that embitterment is likely to occur when one counsel
8 undertakes to impeach the credibility of opposing counsel in his capacity as witness.

9 In determining whether disqualification is called for, courts balance three factors: whether the
10 attorney's testimony will cause prejudice to the opposing party; whether the testimony is necessary;
11 and, the hardship disqualification will cause the attorney's client. Whether an opposing party is apt
12 to be prejudiced depends on the nature of the case, the importance and anticipated tenor of the
13 testimony, and the likelihood that the attorney's testimony will contradict that of other witnesses. In
14 the case at bar Mitchell's testimony will be central to the abuse of process claim. Consequently,
15 allowing him to act as both advocate and witness may easily prejudice Defendants.

16 The requirement that the attorney be a "necessary" witness reflects the effort to avoid misuse
17 of the rule as a tactical ploy. *Security General Life Ins. v. Superior Court*, 718 P.2d 985 (Ariz.
18 1986). Case law defines a necessary witness as one whose testimony is both material and unavailable
19 elsewhere. 718 P.2d 985 (Ariz. 1986); *Cottonwood Estates v. Paradise Builders*, 624 P.2d. 296,
20 299 (Ariz. 1981). The Court finds that Mitchell is a necessary witness. Mitchell, Mafnas and Santos
21 are seemingly the persons best equipped to testify on this issue. Each will have something critical and
22 unique to add. In particular, it is anticipated that Mitchell's testimony will be pivotal, and, therefore
23 both material and otherwise unavailable.

24 Disqualification will not be ordered if it would cause undue hardship to the attorney's client.
25 *Model Rule 3.7(3)*. The paramount concern is to preserve to the extent possible a client's right to
26 counsel of his own choosing. *Central Milk Producers Co-op v. Sentry Food Stores*, 573 F.2d 988
27 (1978). Also of concern is the delay and added expense caused by substitution. *Id.* These burdens
28 become more onerous with the passage of time. Thus, courts are disinclined to favor a motion made
long after the pertinent facts were known. *Id.*

Fortunately, Rule 3.7 is narrowly tailored to employ the least disruptive means of addressing

1 the attorney-witness problem. Illustratively, the language of the rule does not demand total
2 disqualification. An attorney may continue to work on the case, he or she simply may not serve as
3 counsel during trial or related evidentiary hearings. This greatly diminishes the degree of added time
4 and expense associated with substituting counsel. In addition, disqualification of an attorney does not
5 disqualify other members from the same firm. *Model Rule 3.7(b)*. Subsection (b) of the rule
6 explicitly states that the principal of imputed disqualification does not apply.

7 The Court rejects Mafnas's unsubstantiated argument that he will be unable to find another
8 attorney to take on an Article XII case. The Court does not find this possibility to be great and
9 assumes that the other attorneys in Mitchell's firm would be willing to take on this case. Hence, only
10 the fact that Defendants were dilatory in making this motion militates against disqualification. While
11 the court dislikes awarding such delay, it has not been shown how doing so will harm Mafnas. In
12 contrast, the potential for harm to Defendants has been made evident. Thus, the Court finds that
13 disqualification is warranted.^{2/}

14 15 16 **IV. CONCLUSION**

17
18 **A.** Affirmative defenses may be asserted to avoid an Article XII claim.

19 **B.** Mafnas's motion to strike affirmative defenses is GRANTED with regard to standing,
20 champerty, equal protection and due process, laches, waiver, failure to state a claim, bona fide
21 purchaser, statute of frauds, and fraud; and, DENIED with regard to illegality.

22 **C.** Mafnas's motion to dismiss counterclaims is GRANTED with regard to interference
23 with contract, breach of contract, and champerty; and, DENIED with regard to abuse of process and
24 restitution.

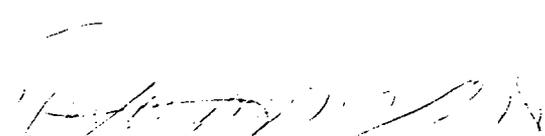
25
26 ^{2/} Mafnas's argument that Defendants lack standing is unfounded. The official
27 comment makes it certain that, the opposing party, because he is at risk, has standing to object
under Model Rule 3.7. Model Rule 3.7 (comment); c.f. *Security General Life Ins. v. Superior
Court, 718 P.2d 985 (Ariz. 1986)*.

1 D. Santos's motion to dismiss is GRANTED with regard to interference with contract,
2 breach of contract, and champerty; and, DENIED with regard to abuse of process and restitution.

3 E. Defendants' motion to disqualify Mitchell, Mafnas's attorney, pursuant to Model Rule
4 3.7 is GRANTED.

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So ORDERED this 16 day of July, 1995.



ALEXANDRO C. CASTRO, Presiding Judge