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4 FOR PUBLICATION

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6 IN THE SUPERIOR COURT  
7 OF THE  
COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

8  
9 COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS, CRIMINAL CASE NO. 10-0111T  
10 Plaintiff,  
11 v.  
12 BYRON DELA CRUZ  
d.o.b. 2/11/1983  
14 KURT KING  
d.o.b. 8/31/80,  
15 Defendants.

16  
17 ORDER DENYING THE GOVERNMENT'S MOTION TO TRANSFER VENUE, GRANTING THE GOVERNMENT'S MOTION TO COMPEL, AND GRANTING THE GOVERNMENT'S MOTION(S) IN LIMINE

18 I. INTRODUCTION

19 THIS MATTER came before the Court on April 26, 2011 at 9:00 a.m. in Courtroom 223A  
20 for the Commonwealth's Motion to Transfer Venue, Motion to Compel Discovery, and Motions in  
21 Limine. The Government was represented by Assistant Attorney General Russell Lorfing.  
22 Defendants Byron Dela Cruz and Kurt B. King (hereinafter "Defendants") appeared with their  
23 counsel, Steven Pixley and Vincent Seman<sup>1</sup>, respectively.

24 The Government filed a Motion to Transfer Venue and to Compel Discovery, and further  
25 provided notice to the Court of its intent to introduce intrinsic and extrinsic evidence. The  
26 Government also filed two Motions in Limine asking this Court to: (1) prohibit Defendants from  
27 commenting on the penalty or consequences of a conviction; and (2) prevent Defendants from

28  
1 Although attorney Vincent Seman served as Defendant King's court appointed counsel at the time of this hearing, subsequently, he withdrew, and Shane A. Intihar, Esq. was appointed as King's counsel on April 29, 2011.

1 arguing about the admission of audio tapes during the trial.

2       For the reasons discussed below, the Court denies the Commonwealth's Motion to Transfer  
3 Venue, grants the Commonwealth's Motion to Compel, and further finds that Defendants may not  
4 comment on the penalty or consequences of a conviction, the Government may introduce the audio  
5 tapes, as long as, they are properly authenticated, and the Government may introduce prior bad acts  
6 pursuant to NMI R. Evid. 404(b) subject to the Court's 403 balancing test.

7

## 8           **II. PROCEDURAL HISTORY**

9       On May 5, 2010, an Information was filed charging Defendant Byron Dela Cruz in Count I  
10 with Trafficking of a Controlled Substance in violation of 6 CMC § 2141(a)(1) and in Count II with  
11 Illegal Possession of a Controlled Substance in violation of 6 CMC § 2142(a). Defendant King was  
12 charged in Count III with Trafficking of a Controlled Substance in violation of 6 CMC § 2141(a)(1),  
13 in Count IV with Illegal Possession of a Controlled Substance in violation of 6 CMC § 2142(a), and  
14 in Count V with Conspiracy to Commit Trafficking of a Controlled Substance in violation of 6 CMC  
15 §303(a). Arrest warrants were signed on April 29, 2010 and Defendants were arrested on that same  
16 day. Subsequently, Defendants were arraigned and pled not guilty to the crimes charged.

17

## 18           **III. DISCUSSION**

### 19     A.    **Motion to Transfer Venue Is DENIED.**

20       It has long been established that "venue shall be laid in the county where the action is  
21 instituted." *Bolton v. Martin*, 1 U.S. 296 (1788). This inherent ideology of the judiciary is reflected  
22 in our own Commonwealth Code, which dictates that in considering venue for a criminal offense,  
23 "all trials of offenses shall be held on the island where the offense was committed." 6 CMC §  
24 108(a). Since the determination of venue rests upon where the crime was committed, it is imperative  
25 to ascertain the definition of the crime. *United States v. Passodelis*, 615 F.2d 975, 977 (1980).

26       In the present case, Defendants are charged with: (1) possession of a controlled substance;  
27 and (2) trafficking of a controlled substance. Additionally, Defendant King is charged with  
28 conspiracy to traffic a controlled substance. Each of these charges is predicated upon the physicality

1 of both the person and the substance. Accordingly, since both the presence and the intent of the party  
2 in question transpired or manifested on Tinian, it is in keeping with statutory adherence that Tinian  
3 serve as the proper venue.

4 Nevertheless, our criminal code provides as a corollary that: “the Commonwealth may  
5 petition the court for a change of location of trial for good cause.” 6 CMC § 108(c). Our Supreme  
6 Court has interpreted this to mean that although “venue should involve the place where an action  
7 occurred,” the court “should consider the convenience of the parties as well as the fair administration  
8 of justice.” *Guerrero v. Tinian Dynasty Hotel & Casino*, 2006 MP 26 ¶ 12 (citing *Van Dusen v.*  
9 *Barrack*, 376 U.S. 612, 622 (1964)).

10 In *Commonwealth v. Santos*, Judge Taylor denied the Government’s Motion to Change  
11 Venue from Rota to Saipan finding that the Government had not established good cause warranting  
12 a change of venue. *Commonwealth v. Santos*, Crim. No. 93-163 (NMI Super. Ct. Sep. 30,  
13 1994)(Decision and Order on Government’s Motion [to] Change Venue at 4-8). The Government’s  
14 petition was premised on the fact that family and community relations would make it difficult for  
15 the Government to obtain a fair trial in Rota.

16 In the present case, the Commonwealth petitions the Court to transfer venue for good cause  
17 arguing that nearly all the parties, all evidence, and all witnesses are located in Saipan. (Com.’s Mot.  
18 at 3.) In addition, the Commonwealth contends that Defendant King was just tried and acquitted in  
19 a criminal case less than six months prior to this case. *id.* Moreover, Defendant King is widely  
20 known and extremely involved in the political infrastructure in Tinian and is a relative of a highly  
21 respected and powerful family on the island. *id.* Finally, Defendant King’s ties to the community  
22 make it impossible for the Commonwealth to have a fair trial. *id.* The Commonwealth urges the  
23 Court to consider the enumerated factors set out in *Platt v. Minnesota Mining & Mfg. Co.*, 376 U.S.  
24 240 (1964), and conclude that a transfer of venue is warranted.

25 On April 12, 2011, Defendant Dela Cruz filed an Opposition to the Government’s Motion  
26 arguing that it should be denied because all the alleged criminal charges were committed on Tinian,  
27 Defendant Dela Cruz is a Tinian resident, the Superior Court regularly sits in Tinian, and Judge  
28 Marty Taylor already addressed this issue in *Commonwealth v. Santos*. (Def. Cruz’s Opp’n at 2.)

1           On April 12, 2011, Defendant King filed his Opposition to the Government's Motion.  
2 Therein, King argues that Tinian is the proper forum to hear the case because Tinian is where the  
3 offense was committed, both Defendants are presently located in Tinian pursuant to modified bail  
4 orders, the evidence is not too voluminous to transport from Saipan to Tinian, and King may wish  
5 to call character witnesses, all of which are located in Tinian. (Def. King's Opp'n at 2-3.) In  
6 addition, King claims that the Commonwealth has failed to provide any factual basis that King's  
7 relationship with the community of Tinian equates to undue bias. *id.*

8           After reviewing the above cited cases, as well as, the *Platt* factors, the Court finds that venue  
9 is more appropriate in Tinian. The factors weighing in favor of maintaining the trial in Tinian are  
10 that: (1) both Defendants are located in Tinian; (2) the alleged crimes occurred in Tinian; (3) the  
11 Government has not shown that the contraband seized is too voluminous or burdensome to transfer  
12 from Saipan to Tinian; (4) the Tinian Courthouse is widely accessible; and (5) the Court regularly  
13 conducts hearings in Tinian. The other factors regarding the location of counsel, expense of the  
14 Government in the pursuit of this action, and the location of possible witnesses are not enough to  
15 move this Court to transfer venue.

16           Although the Court acknowledges that Defendant King's ties to the community might appear  
17 to make it impossible for the Commonwealth to have a fair trial in Tinian, the Court is reluctant to  
18 transfer venue without any supporting facts or declarations to support such a contention. In addition,  
19 the fact that Defendant King is widely known and extremely involved in the political infrastructure  
20 in Tinian and is a relative of a highly respected family on the island is not enough to establish good  
21 cause when moving to transfer venue.

22           Our Supreme Court has held that “[t]he fact that some of our islands have small populations  
23 which may implicate certain community knowledge and family ties cannot lead to a presumption  
24 against fairness and what would surely be a resulting loss of participation in the judicial process.”  
25 *Guerrero v Tinian Dynasty Hotel*, 2006 MP 26 ¶ 13. As such, the Commonwealth's Motion to  
26 Transfer Venue is hereby denied.

27

28 **B.       Motion in Limine to Exclude Argument or Objection Re: Penalty is GRANTED.**

1           On February 1, 2011, the Government filed a Motion in Limine<sup>2</sup> to Exclude Argument or  
2 Objection Re: Penalty. In essence, the Government sought to disallow Defendants to comment to  
3 the jury on any consequences resulting from a conviction. Such a request is in accordance with  
4 well-settled case law. *United States v. Frank*, 956 F.2d 872, 879 (9th Cir. 1991). As such, the  
5 Government's Motion is granted.

6         **C. Motion in Limine to Review the Tapes Prior to Trial is GRANTED provided Defendants  
7 Have the Opportunity to Review those Tapes Prior to Trial.**

8           On February 1, 2011, the Government filed a Motion in Limine requesting a pre-trial ruling  
9 of admissibility as to each compact disc/transcript exhibit, to prevent any argument or objections by  
10 the defense to the admission of recorded statements during trial pursuant to NMI R. Evid. 901.

11          On April 12, 2011, Defendant King filed an Opposition to the Government's Motion in  
12 Limine arguing that the Commonwealth has failed to disclose any purported recorded statements  
13 made by King or any other discovery pursuant to Rule 12 and *Brady*, other than the  
14 Commonwealth's bate stamps 001-082 and therefore, the Commonwealth's Motion is not yet ripe.

15          As a preliminary matter, the Court hereby orders the Commonwealth to provide Defendants  
16 with a copy of the tapes/transcripts it intends to use at trial on or before July 15, 2011. Once this is  
17 done, the Court will implement the following methodology in admitting said tapes/transcripts.

18         *i. The Tape Recording*

19          Admission of tape recordings at trial rests with the sound discretion of the trial court. *United*  
20 *States v. Bastone*, 526 F.2d 971 (7th Cir. 1975). Audio tape recordings are generally admissible as  
21 evidence whether in original or duplicate form. *Smith v. City of Chicago*, 242 F.3d 737, 741 (7th Cir.  
22 2001)(citing *United States v. Carrasco*, 887 F.2d 794, 802 (7th Cir. 1989)). To authenticate a tape  
23 in a criminal case the government must prove by clear and convincing evidence that the tape is a  
24 true, accurate, and authentic recording of the conversation, at a given time, between the parties  
25 involved. *Id.*

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<sup>2</sup> A motion in limine is a pretrial motion requesting the court to prohibit opposing counsel from referring to  
28 or offering evidence on matters so highly prejudicial to the moving party that curative instructions cannot prevent  
predispositional effect on the jury. *Commonwealth v. Campbell*, 4 NMI 11 (1993).

1        In *United States v. Slade*, 627 F.2d 293, 301 (D.C. 1980), the court held that the first criterion  
2 for admission is that the tapes be authentic, accurate, and trustworthy. The second criterion for  
3 admission is that the tapes be audible and comprehensible enough for a jury to consider the contents.

4        Here, the Government has the burden of showing that the tapes are authentic, accurate and  
5 trustworthy. In order to lay the foundation at trial, the Government will have to authenticate the  
6 original tape recordings through a witness who has personal knowledge of the voices on the tape.

7        After doing so, the tapes will be admitted assuming they are audible and comprehensible.  
8 In addition, even if after listening to the recordings the Court finds that certain portions of the  
9 recordings are inaudible and at times somewhat unclear, the tapes may still be admitted unless “the  
10 unintelligible portions are so substantial as to render the recording as a whole untrustworthy.”  
11 *United States v. Lane*, 512 F.2d 22 (9th Cir. 1975).

12        Here, the Court will grant the Government’s Motion and schedule a second pretrial  
13 conference on a date to be determined at the July 12<sup>th</sup> pretrial conference to go over each tape and  
14 transcript once Defendants have had the opportunity to review them. If the tape recordings are  
15 audible they will be admitted once they have been properly authenticated at trial.

16        *ii. Written Transcripts*

17        It is within the trial court’s discretion to allow the jury to use an accurate transcript “to assist  
18 them in listening to a tape.<sup>3</sup>” *United States v. Slade*, 627 F.2d 293, 302 (D.C. 1980). The need for  
19 a transcript tends to arise where portions of the tape are relatively inaudible and the identity of the  
20 speakers is not automatically clear to a listener. *Id.*

21        In *United States v. Rochan*, 563 F.2d 1246 (5th Cir. 1977), the court held that transcripts of  
22 recorded conversations between defendants and an unindicted co-conspirator were properly admitted  
23 because they were consensual tape recordings and the unindicted co-conspirator testified as to their  
24 authenticity.

25  
26  
27        <sup>3</sup> In *Slade*, the appellate court held that the trial court did not abuse its discretion by admitting recordings and  
28 transcripts since the tapes were sufficiently clear and appropriate instructions were given that the tapes superseded the  
text of the transcript.

1        In *United States v. Booker*, 952 F.2d 247, 249-250 (9th Cir. 1991), the court concluded that  
2 government-prepared transcripts may be used by the jury to follow tape recordings where certain  
3 factors are present: the district judge review the transcript for accuracy, the agent who participated  
4 in the taped conversation testifies to the accuracy of the transcript, and the district court gives the  
5 jury a limiting instruction.

6        The trial court may condition the use of tape recording at trial on the advance preparation of  
7 an accurate transcript. *United States v. Gerry*, 515 F.2d 130 (2d Cir. 1975). When a transcript is to  
8 be used to supplement the tape recordings, the parties should first seek to arrive at a stipulated  
9 transcript. If the parties cannot agree, each side should produce its own transcript or its own version  
10 of disputed portions of the tape.

11       Here, the Government seeks to admit tapes/transcripts pursuant to NMI R. Evid. 901. The  
12 Court will allow the use of a transcript, as long as, defense counsel is provided with an opportunity  
13 to prepare his own transcript if he so chooses.

14       The jury will be allowed to use the transcript to aid them in listening to the tapes; however,  
15 the transcript will not be admitted into evidence. In addition, the jurors will be instructed that their  
16 hearing of the tape supersedes the text of the transcript.

17 **D. *The Government May Introduce Evidence of Extraneous Offenses Pursuant to NMI R.  
Evid. 404(b) if it Provides a Proper Purpose for its Intended Use Or Is Intrinsic to the  
Crime Charged.***

19       On February 1, 2011, the Government filed a Notice of Intent to Introduce Extraneous  
20 Offenses Pursuant to NMI R. Evid. 404(b) as to Defendant King. More specifically, the Government  
21 sought to introduce in its case-in-chief the following:

- 22 (1) Prior illegal use of crystal methamphetamine  
23 (2) Prior illegal use of marijuana  
24 (3) Vehicular homicide of Gerald Mundo Aldan  
25 (4) Assault and Battery

26       NMI R. Evid. 404(b) provides:

27       Evidence of other crimes, wrongs, or acts is not admissible to prove  
28 the character of a person in order to show action in conformity  
therewith. It may, however, be admissible for other purposes, such

1 as proof of motive, opportunity, intent, preparation, plan, knowledge,  
2 identity, or absence of mistake or accident, provided that upon request  
3 by the accused, the prosecution in a criminal case shall provide  
4 reasonable notice in advance of trial, or during trial if the court  
5 excuses pretrial notice on good cause shown, of the general nature of  
any such evidence it tends to introduce at trial.

6 In order to introduce 404(b) evidence, the Commonwealth must first provide reasonable  
7 notice to Defendant of its intent to introduce such evidence. The Commonwealth Rules of Evidence  
8 patterned after the Federal Rules of Evidence provide that when using 404(b) evidence, the party  
9 introducing such evidence must “provide reasonable notice in advance of trial, or during trial if the  
10 court excuses pretrial notice on good cause shown, of the general nature of any such evidence it  
11 intends to introduce at trial.” *Commonwealth v. Dizon*, Crim No. 03-0005 (NMI Super. Ct. Jul. 14,  
12 2003)(Order Granting Request for Specific Notice of Intent to Introduce Other Act Evidence at 2).

13 Here, notice was given on February 1, 2011, which was well in advance of trial. Therefore,  
14 the Government may introduce such evidence if it is relevant and probative of a material issue other  
15 than character. *Huddleston v. United States*, 485 U.S. 681 (1988).

16 Rule 404(b) evidence “may be admitted if: (1) the evidence tends to prove a material point;  
17 (2) the other act is not too remote in time; (3) the evidence is sufficient to support a finding that  
18 defendant committed the other act; and (4) (in certain cases) the act is similar to the offense  
19 charged.” *United States v. Chea*, 231 F.3d 531, 534 (9th Cir. 2000); see also *United States v. Howell*,  
20 231 F.3d 615, 628 (9th Cir. 2000).

21 Here, Defendant King is charged with trafficking of a controlled substance, illegal possession  
22 of a controlled substance, and conspiracy to commit trafficking of a controlled substance. The  
23 Government is seeking to introduce Defendant’s prior illegal use of crystal methamphetamine, prior  
24 illegal use of marijuana, the vehicular homicide of Gerald Mundo Aldan, and Defendant’s prior  
assault and battery.

25 If the evidence is being offered to show that the Defendant either possessed or sold drugs in  
26 the past, and therefore, most likely possessed or sold drugs on this occasion then this will be  
27 improper character evidence and will be inadmissible since it will be showing that Defendant acted  
28 in conformity therewith. However, if the evidence is being offered for another purpose allowed

1 under 404(b) and not for its propensity, then it will be admitted as “other purpose” evidence, subject  
2 to the 403 balancing test.

3 NMI R. Evid. 404(b) reads in pertinent part: “[e]vidence of other crimes, wrongs, or acts .  
4 . . may however, be admissible for other purposes, such as proof of motive, opportunity, intent,  
5 preparation, plan, knowledge, identity, or absence of mistake or accident.”<sup>4</sup>

6 Here, the Government states in its brief that it intends to introduce 404(b) material, but does  
7 not provide a basis for its use. Instead, the Government makes a blanket assertion that it intends to  
8 introduce Defendant’s prior bad acts pursuant to Rule 404(b). While the Court believes that such  
9 prior bad acts may fall within the parameters of Rule 404(b), the Government must first state the  
10 purpose for its intended use of each of the four pieces of evidence so as not to be mistaken for  
11 improper character evidence. Thereafter, the Court will balance the probative value versus the  
12 potential for unfair prejudice.

13 NMI R. Evid. 403 states that if the intended evidence’s prejudice substantially outweighs its  
14 probative value it may not be admitted. *Commonwealth v. Brel*, 4 NMI 200, 203 (1999). Rule 403’s  
15 balancing test weighs in favor of admitting evidence when the prior act does “not involve conduct  
16 any more sensational or disturbing than the crimes with which [the defendant] was charged.” *United*  
17 *States v. Byers*, Slip. Op. 2009 WL 301951 (Feb. 06 2009)(citing *United States v. Boyd*, 53 F.3d  
18 631,637 (4th Cir. 1995).

19 Additionally, since permitting the introduction of “other crimes” evidence poses the danger  
20 that the jury will view it as a reflection on the party’s character and reach a verdict because it  
21 concludes that the party is a bad person deserving of punishment, if admitted - the Court will make  
22 sure that: (1) such evidence is admitted only for a non-character purpose; (2) such evidence is  
23

24 \_\_\_\_\_  
25 <sup>4</sup> In *United States v. Jones*, 982 F.2d 380, 382 (9th Cir. 1992), the court held that in light of the similarity in  
26 the modus operandi between appellant’s previous involvement in importation of marijuana and the present charges, the  
testimony was relevant as tending to show that appellant had the requisite knowledge and intent to commit the crimes  
with which he was charged.

27 In *United States v. Ramirez-Jiminez*, 967 F.2d 1321, 1325-1326 (9th Cir.1992), appellant’s knowledge was  
28 a material issue in the case, consequently, the government was permitted to prove defendant’s knowledge through proof  
of his prior bad acts.

1 relevant; (3) such evidence is weighed pursuant to Rule 403; and (4) certain limiting instructions are  
2 given. These procedures, along with the Defendant's opportunity to cross-examine the witness will  
3 ensure that all proper procedures are taken for introducing the Defendant's prior bad acts. However,  
4 Rule 404(b) does not apply to all forms of uncharged misconduct.

5 Evidence of crimes that are "inextricably intertwined" with, or intrinsic to, the charged  
6 offense is not considered to be other crimes, or extrinsic, evidence. *United States v. Soliman*, 813  
7 F.2d 277, 279 (9th Cir. 1987). Prior acts may be admitted if the evidence "constitutes a part of the  
8 transaction that serves as the basis for the criminal charge." *United States v. DeGeorge*, 380 F.3d  
9 1203, 1220 (9th Cir. 2004). Prior act evidence may also be admitted "when it [is] necessary to do  
10 so in order to permit the prosecutor to offer a coherent and comprehensible story regarding the  
11 commission of the crime." *Id.* at 1012-13. In other words, such evidence may be admitted to show  
12 background facts or circumstances surrounding the charged crime without addressing Rule 404(b).

13 Subject to the 403 balancing test, Defendant's prior use of illegal drugs may be admitted as  
14 intrinsic evidence to prove, among other things, knowledge and plan in connection with the  
15 conspiracy charge. However, the vehicular homicide charge and the assault and battery charge are  
16 not intrinsic to the crimes charged. Therefore, if the Government intends to introduce those acts, it  
17 must first meet the requirements of N.M. R. Civ. P. 404(b) as outlined above.

18 Lastly, the Government will need to make an offer of proof as to the purpose of the evidence  
19 prior to it being brought in. This can be done at trial outside the presence of the jury and shall not  
20 be referred to during openings or voir dire.

21 **E. *The Government's Motion to Compel Discovery is GRANTED.***

22 On February 1, 2011, the Commonwealth filed a Motion to Compel Discovery to which it  
23 believed it was entitled to wit: all documents and tangible objects as well as reports and  
24 examinations in the Defendant's care, custody, and control that the Defendant reasonably anticipates  
25 using at trial. In support thereof, the Commonwealth claims that it sought reciprocal discovery on  
26 August 11, 2010, October 1, 2010, October 5, 2010, and November 3, 2010, however, as of February  
27 1, 2011, the Commonwealth had not received any discovery from either Defendant.

28

The Commonwealth is correct in that NMI R. Crim. P. 16(b) provides for disclosure of evidence by the Defendant. Subsection (e)(2) of said rule regulates discovery and provides:

**Failure to Comply With a Request.** If, at any time during the course of the proceedings, it is brought to the attention of the court that a party has failed to comply with this rule, the court may order such party to permit the discovery or inspection, grant a continuance or prohibit the party from introducing evidence not disclosed, or it may enter such other as it deems just under the circumstances. The court may specify the time, place, and manner of making the discovery and inspection and may prescribe such terms and conditions as are just.

The Court hereby orders Defendants to disclose any reciprocal discovery in their possession by July 15, 2011.

**IT IS SO ORDERED** this 1 day of July 2011.

David A. Wiseman, Associate Judge