FOR PUBLICATION 1 2 3 **IN THE SUPERIOR COURT OF THE COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS** 4 5 COMMONWEALTH OF THE NORTHERN) DPS CASE NO. 2006-001181 6 MARIANA ISLANDS, 7 Plaintiff. 8 ORDER GRANTING v. 9 **DEFENDANT'S MOTION FOR** BAIL MODIFICATION AMBROSIO T. OGUMORO, 10 11 Defendant. 12 I. PROCEDURAL BACKGROUND 13 This matter came before the Court on February 15, 2006 at 3:00 p.m. in Courtroom 223A on 14 15 Defendant Ambrosio T. Ogumoro's (hereinafter OGUMORO) Motion for Bail Modification. 16 Assistant Attorney General Jeffrey Warfield appeared on behalf of Plaintiff. Edward Arriola and 17 Edward Manibusan appeared on behalf of Defendant OGUMORO. The Court, having reviewed the documents submitted by counsel, heard their arguments and being fully informed of the proffered 18 19 arguments now renders its written decision. **II. BACKGROUND** 20 21 The requested bail in the affidavit supporting the Search Warrant and Arrest was for five million dollars. Judge Manglona reduced Bail to one million dollars. The alleged violations of law 22 23 were Assault and Battery, Illegal Possession of a Firearm, and Illegal Possession of Ammunitions. 24 On February 13, 2006 a Bail Modification hearing was held and although the Government 25 argued that the defendant posed a dangerous threat to the community it did not present any corroboration of such fact, except what was presented in the said affidavit. 26 27 The search of defendant's property yielded one allegedly illegal rifle with one 20 round magazine and 16 rounds of high powered ammunition, and as stated in Court, thousands of rounds 28

of ammunition for a variety of other weapons. Said affidavit alleged that a family member saw many
guns laid out on a table six years ago and saw a handgun fired a few months ago by defendant. The
family member also claimed that defendant threatened to shoot anyone who comes after him.
However, the police did not find any of those guns observed by the family member, including the
one allegedly used recently, and the defendant presented no resistance to the police when they
arrested him.

Defendant's requested modification was that a property bond be accepted in lieu of the cash
which the Court granted subject to a Title Report listing defendant as the owner of property to be
presented to the Court, along with a recorded Mortgage with a Spousal Consent and an Appearance
Bond. The defendant on February 14th, 2006 presented an Appraisal showing value of the property
as 1.1 million dollars. Also presented was a Title Report showing defendant as owner. However,
Spousal Consent was not provided, and consequently, the Court did not sign a release for the
defendant.

14 Defendant moved the Court again for Bail Modification for defendant on February 15, 200615 which was opposed by the Government.

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DISCUSSION

This court, when presented with a defendant appearing in court for the first time after arrestwill, in recognition of the principles and authorities stated in this decision proceed as follows:

19 The defendant will, upon first appearance in this court be entitled to the presumption that he 20 may be released on his or her promise to appear or personal recognizance or upon execution of an 21 unsecured appearance bond in an amount set by the court. This presumption is supported by 22 constitutional principles, policy considerations and practical experience.

However, this presumption is not an absolute right and may be overcome by showing a necessity for more restrictive conditions of release or detention in individual cases. In the absence of, or in addition to, this showing, the Court may also arrive at a similar result by its own questioning of the defendant in order to exercise its discretion in determining that such a release would not reasonably assure the appearance of the defendant as required. In making such determination the court will consider the factors set forth at 6 CMC § 6404. The Court must consider the following

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factors when determining the conditions or release: (1) the nature and circumstances of the offense
charged, (2) the weight of the evidence against the accused, (3) the accused's family ties, (4)
employment, (5) financial resources, (6) character and mental condition, (7) the length of his/her
residence in the community, his/her record of convictions and his/her record of appearance at Court
proceedings or of flight to avoid prosecution or failure to appear at Court proceedings. Com. R.
Crim. P. 46(a)(2).

7 Once the Court makes the determination that more than the above methods of release are 8 required then the court will, either in lieu of or in addition to the above methods of release imposed 9 follow the guidelines as set forth at Com. R. Crim. P. 46. In other words, once the presumption of release on personal recognizance has been overcome, the court will impose restrictive conditions. 10 11 Consistent with the presumption of innocence, and in view of the fact that liberty is such a fundamental right, and because the decision to restrict a defendant's liberty is such a formidable one, 12 13 the burden for providing the need for more restrictive conditions of release falls on the prosecution. In sum, this Court will only deny pretrial release where the Court finds that the defendant 14 15 poses either a substantial flight risk or substantial threat to the safety of the community, or that there 16 is a substantial probability that the defendant committed the instant offense and that no condition or 17 set of conditions will minimize the risk. Reynolds v. United States, 80 S.Ct. 30, 32 4 L.Ed.2d 46 (1959) (release on bail cannot be denied for the purpose of punishment). In addition, it is important 18 19 to remember that every bail proceeding is fact sensitive. The facts surrounding each case will 20 determine the decision. For this reason, every bail proceeding must be decided on a case by case 21 basis.

Of the above factors, the nature and circumstances of the offense charged, the weight of the
evidence, the character and background of the accused, and the financial resources of the defendant
weighed most heavily in favor of denying the request for modification.

The nature and circumstances of the charged offenses. Count 1 of the Information charges
with Assault and Battery in violation of 6 CMC § 1202(a), Count 2 with Illegal Possession of a
Firearm in violation of 6 CMC § 2202, and Count 3 with Illegal Possession of Ammunitions 6 CMC
§ 2202.

1 The factual circumstances supporting the charged offenses were particularly troubling for the 2 Court. It has been alleged the defendant threatened to shoot anyone coming after him, including the 3 Governor if he participated. Defendant a police officer and a former decorated Marine NCO with a high level of armament expertise. He is in charge of the DPS armory and the shooting range. This 4 5 is a position of great trust and responsibility. Mr. Ogumoro's threat to shoot people must be given serious weight considering his expertise and access to weapons. Furthermore, his demonstrated 6 7 behavior raises serious doubts regarding the defendant's character because a reasonable person does 8 not keep thousands of ammunition rounds for high powered weapons and at least one illegal weapon. 9 This act demonstrates to the Court that defendant may pose a risk to the community if released from custody without restrictive conditions subject to modification for good cause. Preventing danger to 10 the community is a legitimate goal of the Court. 11

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BAIL SCHEDULE

Defendant asserts that the Court is bound by a General Order / Bail Schedule which states
that cash bail should be set in the amount of \$1,000 for the Assault and Battery and \$5,000 for each
weapon violation charge for a total of \$11,000. Defendant is charged with one count of Assault and
Battery, one count of Illegal Possession of a Firearm, and one count of Illegal Possession of
Ammunitions.

However, the General Order / Bail Schedule is not mandatory and does not limit the Court's
discretion to alter the terms and conditions of pretrial release imposed after a "*Gerstein*" probable
cause determination. The General Order / Bail Schedule is only a guideline used in situations where
the court lacks access to all relevant information and must rely solely on affidavits and police reports. *See Gerstein v. Pugh*, 95 S.Ct. at 866 (The initial probable cause determination does not include the
full panoply of adversary safeguards, such as right to counsel, confrontation, cross-examination, and
compulsory process of witnesses, that are available at a full bail hearing).

In addition, the bail schedule provides for bail during the time prior to a defendant's initial court appearance and is based solely on the nature of the charge. The process that permits the consideration of all relevant factors inherent in a bail determination is not present as part of the said bail schedule. Due process considerations require a bail determination by the court to be

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individualized, supported by sound reasons and evidence and if necessary, subject to a prompt
 appeal.

It is this Court's position that the use of bail schedules negates the individuality of the release
decision, however they do serve a limited purpose at the time of arrest and before a defendant is
brought to court. However, they are instituted in an effort to speed the release decision and rely only
on the nature of the offense charged and do not consider other factors more relevant to the
probability of appearance, which this court will do at a defendant's first appearance.

Accordingly, the Court finds that it has the discretion to modify the bail order entered on
February 13, 2006, and thereby permit Defendant to be released on a \$100,000 secured appearance
bond and other conditions which will aid in ensuring the presence of the accused in the future and
prevent any danger to the community or to an individual. *See* Com. R. Crim. P. 46(a)(1).

12 Here, the Commonwealth presented insufficient evidence as to any of the aforementioned 13 factors to overcome the presumption in favor of pretrial release. As such, the Commonwealth failed to convince the court that the terms and conditions of Defendant's release should include the 14 15 imposition of cash bail in the amount of \$1,000,000. However, the court does agree with the 16 government of defendant's potential danger to the community, but also one which the court believes 17 can be mitigated by conditions of release. The danger to the community posed by the defendant must 18 be of such dimension that only his incarceration can protect against it. U.S. v. Provenzano, 605 F.2d 19 85 (3rd Cir. 1979).

Accordingly, the Court exercised its discretion and determined that the following terms and conditions would be sufficient to reasonably assure the appearance of Defendant as required and to mitigate any threat of danger to the community or to the alleged victim: (1) \$100,000 bond with a 10% cash deposit and the balance of \$90,000 to be secured by property¹; (2) a requirement that Defendant return to Court whenever required to do so; (3) a requirement that Defendant obey all Commonwealth laws; (4) a requirement that Defendant stay away from all seaports and airports.

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 ¹Although the property bond is the same one previously submitted and referred to herein without the spousel consent, the court believes that even if it was determined that the property was marital, that based on the appraisal, defendant's interest would be able to cover the secured bond posted.

1	Stay away from all DPS Offices and facilities. No contact with alleged victim; (6) a requirement that
2	Defendant keep all appointments with his attorney; (7) a requirement that Defendant shall have no
3	direct or indirect contact with the alleged victim and refrain from any criminal activity; and (8) the
4	surrender of any and all firearms.
5	III. CONCLUSION
6	For the foregoing reasons, Defendant's Motion for Modification of Bail is GRANTED .
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8	SO ORDERED this 23rd day of February 2006.
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10	/s/ DAVID A. WISEMAN
11	Associate Judge
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