#### 1 IN THE SUPERIOR COURT 2 FOR THE 3 COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS 4 Carmen Cepeda REYES, Civil Action No. 01-0227 5 Plaintiff. ORDER DENYING 6 PLAINTIFF'S MOTION 7 FOR PARTIAL SUMMARY v. JUDGEMENT 8 COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS, Jose Villagomez, Personally, and DOES 1-5. 9 10 Defendants. 11 12 I. PROCEDURAL BACKGROUND 13 14 This matter came before the court on January 15, 2001, in Courtroom 220 at 9:00 a.m. on 15 Plaintiff's motion for Partial Summary Judgment. G. Anthony Long, Esq., appeared on behalf of the 16 Plaintiff, Carmen Cepeda Reyes. Assistant Attorney General David Lochabay, Esq., appeared on 17 behalf of the Commonwealth (Commonwealth Health Center). The court, having reviewed the briefs 18 and having heard and considered the arguments of counsel, now renders its written decision. 19 20 II. FACTS 21 22 On December 3, 2000, the body of Mrs. Ana D. L. Guerrero Cepeda (Mrs. Cepeda) was 23 taken to the Commonwealth Health Center [hereinafter CHC]. CHC had custody and possession of 24 Mrs. Cepeda's body from December 3, 2000, until December 11, 2000. During this time Mrs. 25 Cepeda's body started to decompose. 26 On December 11, 2000, Mrs. Cepeda's body was released to Plaintiff for a funeral. 27 FOR PUBLICATION 28

1		III. ISSUES
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3	A.	Whether a motion for partial summary judgment is permitted in the Commonwealth in
4		light of the Commonwealth Supreme Court's decision in Bank of Saipan v. Superior
5		Court (Carlsmith), 2001 MP 7 (Original Action No. 2000-004.).
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7	B.	Whether the court should grant Plaintiff's Motion for Partial Summary Judgment on the
8		merits where Plaintiff claims that undisputed facts establish that the Commonwealth is
9		liable to Plaintiff for the negligent handling of a dead body.
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11		IV. ANALYSIS
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13		A. Motions for Partial Summary Judgment in Light of Recent
14		Commonwealth Supreme Court Decisions.
15	Plaintiff m	oves for partial summary judgment as to the issue of the Commonwealth's liability in
16	Plaintiff's first of	cause of action, negligent handling of a dead body.
17	The Com	monwealth asserts that: (1) a motion for partial summary judgment cannot be made
18	without first filing a motion for full summary judgment; (2) the Commonwealth Supreme Court has held	
19	in Bank of Sai	pan that a party cannot file a motion for partial summary judgment; and (3) partial
20	summary judgi	ment motions are never appropriate in negligence actions.
21	Plaintiff re	esponds by asserting that: (1) motions for partial summary judgment are expressly
22	permitted Com	amonwealth Rule of Civil Procedure 56(a); and (2) the present matter can be
23	distinguished fr	om Bank of Saipan because motions for partial summary judgment are permitted in
24	instances where	e liability is the only issue to be decided.
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# 1. Necessity of a Motion for Full Summary Judgment Prior to

# Filing Motion for Partial Summary Judgment.

The decision rendered in *Bank of Saipan* reflects the general understanding that summary

view of a majority of jurisdictions that hold Rule 56(d) does not permit an independent motion to

obtain summary judgment on part of a claim." *Id*.

The Commonwealth asserts that a motion for partial summary judgment cannot be made without the movant first filing a motion for full summary judgment. *See* Def.'s Opp'n to Pl.'s Mot. for Partial Summ. J. (*citing Bank of Saipan v. Superior Court (Carlsmith)*, 2001 MP 7).

However, in *Kendall McGaw Lab., Inc.*, a decision cited by the Commonwealth Supreme Court in *Bank of Saipan*, the court noted that a party need not file a motion for full summary judgment, prior to filing a motion for partial summary judgment, if the underlying issue to be disposed of was liability. *See Kendall McGaw Lab., Inc. v. Comty. Mem'l Hosp.*, 125 F.R.D. 420, 422 (D.N.J. 1989) ("[w]ith the exception of liability, a Rule 56 movant may ask the court for judgment on less than an entire claim only in the wake of full-blown motion under either Rule 56(a) or Rule 56(b)."). Also, pursuant to Fed. R. Civ. P. 56(a), "a party seeking to recover *upon a claim, counterclaim, or cross-claim . . .* may . . . move . . . for a summary judgment in the party's favor upon all or *any part* thereof. "" *S.E.C. v. Thrasher*, 152 F. Supp. 2d 291, 295 (S.D.N.Y. 2001) (*citing* Fed. R. Civ. P. 56(a)) (emphasis added).

Accordingly, in light of the foregoing authority, the court finds that Com. R. Civ. P. 56 does not require that Plaintiff file a motion for full summary judgment prior to filing a motion for partial summary judgment as to the issue of liability.

# 2. Bank of Saipan/Motions for Partial Summary Judgment in Negligence Actions.

The Commonwealth cites Bank of Saipan for the proposition that the Commonwealth Rules of

Civil Procedure do not allow motions for partial summary judgment. See Bank of Saipan v. Superior

Court (Carlsmith), 2001 MP 7, ¶20. In Bank of Saipan, the Supreme Court states "[w]e adopt the

judgment may be proper as to some issues but not others. *See Barker v. Norman*, 651 F.2d 1107, 1123 (5th Cir. 1981). *See also Thrasher*, 152 F. Supp. 2d at 295 ("[t]he plain language of [Rule] 56 indicates that it is not appropriate to use summary judgment as a vehicle for fragmented adjudication of non-determinative issues."); *Lies v. Farrell Lines, Inc.*, 641 F.2d 765, 769 (9th Cir. 1981) (*citing* 6 JAMES WM. MOORE ET AL., MOORE'S FEDERAL PRACTICE ¶ 56.20 (2d ed. 1976)) (partial summary judgments are "intended to avoid a useless trial of facts and issues over which there was really never any controversy and which would tend to confuse and complicate a lawsuit").

Plaintiff only seeks partial summary judgment as to the issue of liability. As such, the concerns

Plaintiff only seeks partial summary judgment as to the issue of liability. As such, the concerns espoused by the Supreme Court in *Bank of Saipan* are not at issue. Also, in *Bank of Saipan*, the Supreme Court cited a decision wherein a District Court held that partial summary judgment was appropriate when the only issue disposed of was liability. *See Bank of Saipan*, 2001 MP 7, ¶ 20 n.6 (*citing Kendall McGaw Lab., Inc.*, 125 F.R.D. 420 (D.N.J. 1989)).

Furthermore, although partial summary judgment may not always be appropriate, Rule 56(a) and Rule 56(c) also authorize motions for partial summary judgment. Commonwealth Rules of Civil Procedure, Rule 56(a) states: "[a] party seeking to recover *upon a claim, counterclaim, or cross-claim* . . . may . . . move . . . for a summary judgment in the party's favor upon all or *any part* thereof.". (emphasis added.) *See also Thrasher*, 152 F. Supp. 2d at 295. Commonwealth Rules of Civil Procedure, Rule 56(c) states: "[a] summary judgment, interlocutory in character, may be rendered on the issue of liability alone although there is a genuine issue as to the amount of damages.". *See also Thrasher*, 152 F. Supp. 2d at 295. "The clear implication is that the issue of liability is the only non-determinative issue which may be disposed of on summary judgment." *Id*.

Plaintiff seeks partial summary judgment as to the issue of the Commonwealth's liability for allegedly mishandling a dead body. Accordingly, Plaintiff's motion is properly before the court and may be decided on its merits.

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# B. Merits of Plaintiff's Motion for Partial Summary Judgment on the Liability of Commonwealth as to the First Cause of Action.

Plaintiff moves for partial summary judgment as to the issue of the Commonwealth's liability in Plaintiff's first cause of action, negligent handling of a dead body. Plaintiff contends that it is uncontroverted that: (1) the Commonwealth (CHC) had custody and possession of Mrs. Cepeda's body from December 3, 2000, until December 11, 2000; (2) Mrs. Cepeda's body started to decompose during this time; and (3) Mrs. Cepeda's body emitted an intolerable odor due to the decomposition. Plaintiff asserts that these allegedly uncontroverted facts establish that the Commonwealth is liable for breaching its duty to properly maintain the body of Mrs. Cepeda.

The Commonwealth, however, claims that a genuine issue of material fact exists which precludes entry of summary judgment. Specifically, the Commonwealth contends that a genuine issue of material fact exists, as to whether the decomposition of Mrs. Cepeda's body occurred due to negligence on the part of CHC or due to "unavoidable equipment failure."

# 1. Negligent Handling of a Dead Body / RESTATEMENT (SECOND) OF TORTS § 868.

The tort claim for "negligent interference with a dead body" has not been addressed by Commonwealth courts. The court, therefore, must turn to the common law pursuant to 7 CMC § 3401, which states in pertinent part:

In all proceedings, the rules of the common law, as expressed in the restatements of the law approved by the American Law Institute and, to the extent not so expressed as generally understood and applied in the United States, shall be the rules of decision in the courts of the Commonwealth, in the absence of written law or local customary law to the contrary . . .

See also Ada v. Sablan, 1 N.M.I. 415, 424-25 (1990).

The RESTATEMENT (SECOND) OF TORTS, § 868 (1979), states, "[o]ne who intentionally, recklessly or negligently removes, withholds, mutilates or operates upon the body of a dead person or prevents its proper interment or cremation is subject to liability to a member of the family of the

deceased who is entitled to the disposition of the body."

The RESTATEMENT establishes that a person must exercise a degree of care in handling the body of a dead person. Plaintiff alleges that the Commonwealth (CHC) is liable for negligently handling Mrs. Cepeda's body. Generally, "[n]egligence is the failure to exercise reasonable and ordinary care, and by the term 'reasonable and ordinary care' is meant that degree of care which an ordinarily careful and prudent person would exercise under the same or similar circumstances or conditions." *McEwan v. Spokane Intern. R. Co.*, 325 F.2d 491, 495 (9th Cir. 1963). "Negligence may consist in the doing of some act which a reasonably prudent person would not do under the same or similar circumstances, or in the failure to do something which a reasonably prudent person would have done under the same or similar circumstances." *Id.* 

## 2. Res Ipsa Loquitur Does Not Apply to the Present Action.

Plaintiff has suggested that the doctrine of *res ipsa loquitur* may operate to establish that the Commonwealth (CHC) was negligent as a matter of law. The Commonwealth, however, objects to the introduction of this issue and contends that even if the doctrine were addressed, it should be found inapplicable in the present matter.

Res ipsa loquitur is an evidentiary rule which allows inference of negligence to be drawn from a certain set of facts. Prerequisites for application of doctrine of res ipsa loquitur are: (1) that the accident is of kind which ordinarily does not occur unless someone has been negligent; (2) that the accident was caused by agency or instrumentality within exclusive control of defendant; and (3) that the accident was not due to any voluntary action or contribution on part of the plaintiff. See Southern Arizona York Refrigeration Co. v. Bush Mfg. Co., 331 F.2d. 1, 7 (9th Cir. 1964).

The New York Court of Appeals has held that the doctrine of *res ipsa loquitur* does not apply in a negligence action against a funeral home, after the plaintiffs' mother's body fluids leaked from casket throughout funeral mass and graveside service, as it was not within common knowledge of laymen whether funeral home deviated from accepted principles and practices of mortuary science. *See Savage v. Thomas J. Shea Funeral Home Inc.*, 212 A.D.2d. 875, 876 (N.Y. App. Div. 1995).

The court finds the reasoning set forth in *Savage*, though distinguishable in that it dealt with a mortuary service rather than a hospital, to be persuasive. Accordingly, the court finds that the doctrine of *res ipsa loquitur* does not apply to the present matter and does not operate to establish that the Commonwealth (CHC) was negligent as a matter of law.

### 3. Genuine Issues of Material Fact Remain.

It is uncontroverted that: (1) the Commonwealth (CHC) had custody and possession of Mrs. Cepeda's body from December 3, 2000, until December 11, 2000; and (2) Mrs. Cepeda's body started to decompose during this time. There is conflicting evidence, however, as to the cause of the decomposition. Plaintiff asserts that the decomposition was caused by the Commonwealth's negligence. The Commonwealth denies such an allegation and asserts that the decomposition was caused by "unavoidable equipment failure". *See* Defs.' Opp'n to Pl.'s Mot. for Partial Summ. J. (Declaration of Gregory W. Horst).

Plaintiff bears the burden of establishing the absence of a "genuine issue of material fact." A "genuine issue" is one that can only be resolved by a trier of fact because it may be resolved in favor of either party. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 248-249, 106 S. Ct. 2505, 2510, 91 L. Ed. 2d 202 (1986). A "material fact" is one that can affect the outcome of the suit under the governing substantive law. *Id*.

Regardless of the cause of the decomposition, neither party has set forth facts establishing the existence or non-existence of a negligent act. The court cannot, therefore, find that Mrs. Cepeda's body decomposed because of a failure of the Commonwealth (CHC) to exercise reasonable and ordinary care.

Also, there has been no evidence that the decomposition was proximately caused by a failure of the Commonwealth (CHC) to exercise a certain standard of care. Accordingly, genuine issues of material fact remain which necessarily preclude entry of partial summary judgment.

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2	V. CONCLUSION		
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4	For the foregoing reasons, the court finds that neither the Supreme Court's decision in Bank of		
5	Saipan nor Commonwealth Rules of Civil Procedure 56(a) require that Plaintiff file a motion for full		
6	summary judgment prior to filing a motion for partial summary judgment.		
7	Additionally, the court finds that the Supreme Court's decision in Bank of Saipan does not		
8	preclude motions for partial summary judgment where liability for negligence is the only issue to be		
9	decided.		
10	The court finds that the doctrine of res ipsa loquitur does not apply to the present matter and		
11	does not operate to establish that the Commonwealth (CHC) was negligent as a matter of law.		
12	The court also finds that the neither party has set forth facts establishing the existence or		
13	non-existence of a negligent act and have not established that the decomposition was proximately		
14	caused by a failure of the Commonwealth (CHC) to exercise a certain standard of care. As such,		
15	genuine issues of material fact remain which necessarily preclude entry of partial summary judgment.		
16	Accordingly, Plaintiff's Motion for Partial Summary Judgment is hereby <b>DENIED</b> .		
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18	So ORDERED this 28th day of January, 2002.		
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22	/s/		
23	JUAN T. LIZAMA, Associate Judge		
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