

## COMMONWEALTH OF THE NORTHERN MARIANA ISLANDS

# Ralph DLG. Torres

Victor B. Hocog Lieutenant Governor

Governor

2 7 JUL 2016

Honorable Francisco M. Borja Senate President, The Senate Nineteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Honorable Rafael S. Demapan Speaker, House of Representatives Nineteenth Northern Marianas Commonwealth Legislature Saipan, MP 96950

Dear Mr. President and Mr. Speaker:

This is to inform you that I have signed into law Senate Bill No. 19-61, HD1, entitled, "To amend 3 CMC § 2824, 4 CMC § 7103, 4 CMC § 7301(d), 4 CMC § 7105, 4 CMC § 7112(b) and 4 CMC § 7615(j) to assess the total costs of healthcare in the CNMI by establishing a claims and clinical data warehouse at CHCC and to improve accountability for how health insurance premiums are spent by requiring health insurance insurers and health care providers to submit reports on claims and clinical data to the insurance commissioner; and for other purposes.", which was passed by the Senate and the House of Representatives of the Nineteenth Northern Marianas Commonwealth Legislature.

This bill becomes **Public Law No. 19-56**. Copies bearing my signature are forwarded for your reference.

cc: Lt. Governor; Press Secretary; Attorney General's Office; Commonwealth Healthcare Corporation; Administrator, CNMI Medicaid Office; Public Auditor; Special Assistant for Administration; Special Assistant for Programs and Legislative Review

Caller Box 10007 Saipan, MP 96950 Telephone: (670) 237-2200 Facsimile: (670) 664-2211/2311



#### THE SENATE

Nineteenth Northern Marianas Commonwealth Legislature P. O. Box 500129 Saipan, MP 96950

Public Law No. 19-56

July 12, 2016

The Honorable Ralph DLG. Torres Governor Commonwealth of the Northern Mariana Islands Capital Hill Saipan, MP 96950

Dear Governor Torres:

I have the honor of transmitting herewith for your action Senate Bill No. 19-61, HD1, entitled: "To amend 3 CMC § 2824, 4 CMC § 7103, 4 CMC § 7301(d), 4 CMC § 7105, 4 CMC § 7112(b) and 4 CMC § 7615(j) to assess the total costs of healthcare in the CNMI by establishing a claims and clinical data warehouse at CHCC and to improve accountability for how health insurance premiums are spent by requiring health insurance insurers and health care providers to submit reports on claims and clinical data to the insurance commissioner; and for other purposes," which was passed by the Senate and the House of Representatives of the Nineteenth Northern Marianas Commonwealth Legislature.

Sincerely,

Dolores S. Bermudes

Senate Clerk

Attachments



# THE SENATE

# NINETEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

SENATE BILL NO. 19-61, HD1

# AN ACT

To amend 3 CMC § 2824, 4 CMC § 7103, 4 CMC § 7301(d), 4 CMC § 7105, 4 CMC § 7112(b) and 4 CMC § 7615(j) to assess the total costs of healthcare in the CNMI by establishing a claims and clinical data warehouse at CHCC and to improve accountability for how health insurance premiums are spent by requiring health insurance insurers and health care providers to submit reports on claims and clinical data to the insurance commissioner; and for other purposes.

## SENATE ACTION

Offered by Senator(s): Sixto K. Igisomar

Date: September 03, 2015

Referred to: Committee on Judiciary, Government and Law

Standing Committee Report No.: None

Final Reading: June 29, 2016

## HOUSE ACTION

Referred to: Committee on Health, Education and Welfare

Standing Committee Report No.: 19-111 adopted on May 10, 2016

First and Final Reading: May 10, 2016

DOLORES S. BERMUDES SENATE CLERK



# THE SENATE NINETEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE

**SECOND REGULAR SESSION, 2015** 

S. B. NO. 19-61, HD1

#### AN ACT

To amend 3 CMC § 2824, 4 CMC § 7103, 4 CMC § 7301(d), 4 CMC § 7105, 4 CMC § 7112(b) and 4 CMC § 7615(j) to assess the total costs of healthcare in the CNMI by establishing a claims and clinical data warehouse at CHCC and to improve accountability for how health insurance premiums are spent by requiring health insurance insurers and health care providers to submit reports on claims and clinical data to the insurance commissioner; and for other purposes.

# BE IT ENACTED BY THE NINETEENTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

Section 1. Findings and Purpose. The Legislature finds that the CNMI needs, as many states have established, a medical claims and clinical data warehouse to enable the monitoring and analysis of health care costs, improve coordination and the quality of care, assess population health conditions, support health information exchange, conduct utilization reviews, identify healthcare disparities, inform consumers of cost and quality of healthcare services, support the planning and evaluation of healthcare operations and care, establish baseline data for applications for funding and federal reporting, and conduct waste, fraud and abuse investigations.

The Commonwealth Legislature further finds the regulation of health insurance cost and coverage are important to ensure that consumers receive value for premiums paid; health insurance and healthcare care is affordable and accessible in the CNMI; and, that transparency exists in health insurance and health care. The Legislature further finds that

1

2

3

45

6

7

8

9

10

11

12

without reporting of claims by insurers, the CNMI will not be able to effectively review rates and ensure that consumers receive value for premiums paid.

The Legislature further finds that information regarding the cost and quality of healthcare services and health insurance programs must be available to consumers so that the best healthcare decisions can be made for themselves and their families. The Legislature finds that a lack of cost transparency may obscure price variations for medical services and health insurance premiums within the Commonwealth, thus obstructing access to healthcare for CNMI residents.

Accordingly, the purposes of this legislation are to direct the Commonwealth Healthcare Corporation to establish a Claims and Clinical Data Warehouse, establish a definition for plan year and calendar year, require insurers and providers to provide claims and clinical data, and to conduct and report studies on the cost and quality of care, population health conditions, healthcare disparities, and other health matters. This legislation further requires health insurance issuers to report to the Insurance Commissioner on medical claims to enable oversight over how health insurance companies spend premium dollars. Finally, the Legislation requires the CHCC, Insurance Commissioner, and Medicaid program to cooperate in the governance of the claims database.

**Section 2.** Amendment. 3 CMC § 2824 is amended by adding a new section (w) and renumbering the current section (w) to section (x) to read as follows:

"(w) Establish, in cooperation with the CNMI Medicaid Program and Insurance Commissioner, a Commonwealth-wide all-payer health insurance Claims

19

20

21

22

and Clinical Data Warehouse (CCDW) and health information exchange (HIE) to enable, conduct, and report on studies of healthcare cost and value; medical loss ratios; quality; utilization; clinical care, public health surveillance; healthcare disparities; waste, fraud, and abuse; and other health matters. In establishing and operating the claims and clinical data warehouse and health information exchange, the Corporation (1) shall require health care providers to provide data in electronic form and media; (2) initiate the claims data warehouse based on data provided to and from the Insurance Commissioner as provided for in 4 CMC § 7301(d)(2); (3) operate the CCDW and HIE in accordance with the privacy and security provisions of the U.S. Health Insurance Portability and Accountability Act of 1996, as amended; (4) engage in regional claims, clinical, and health information exchange operational agreements to lessen cost of operations; and (5) prepare and report on studies of the total costs of healthcare; medical loss ratios; population health conditions; costs of chronic conditions; cost and conditions of uninsured care and communicable diseases; and to further analyze the cost of containment and quality improvement efforts.

- (w) (x) Do any and all other things necessary to the full and convenient exercise of the above powers."
- **Section 3.** <u>Amendment</u>. 4 CMC § 7103 is amended by adding two new subsections to read as follows:
  - "(ll) "Calendar year" means the period of time from January 1, YYYY to December 31, YYYY.

(mm) "Plan year" means calendar year as defined in this section."

**Section 4.** Amendment. 4 CMC § 7105 is amended by adding a new section (c) and renumbering the current sections (c) to (d) accordingly to read as follows:

(c) Promote the public welfare by ensuring greater accountability and transparency in the health insurance industry of the Commonwealth through oversight of medical loss ratio; medical claims; transparency in health insurance program; and waste, fraud and abuse. To fulfill these goals, the Commissioner shall collect from all health insurance issuers, including non-federal government plans and third party medical claim processors or administrator of the health insurance provider, claims data submitted in accordance with 4 CMC §7301(d)(2) and provide the data to the CHCC in accordance with 3 CMC § 2824 (w) for health cost and care, public health surveillance, and to increase transparency for the consumer as determined by the Commissioner.

**Section 5.** <u>Amendment.</u> 4 CMC § 7112(b) is amended by adding a new paragraph (2) and renumbering the current sections (2) to (4) accordingly to read as follows:

"(2) An estimate of the total number of individuals residing in the CNMI with private health insurance coverage, the number of health insurance issuers, the types of health insurance plans and coverages offered by these issuers, the associated premium costs and out-of-pocket cost to consumers, and the medical loss ratio of each private health insurance plan sold in the Commonwealth."

**Section 6.** <u>Amendment</u>. 4 CMC § 7301(d) is amended by adding a new paragraph (2) to read as follows:

"(2) Health insurance issuers covering more than 200 lives in the CNMI shall submit eligibility, claims, and other insurance data in the file and data formats of ANSI ASC 5010 270/271, 834, 835, 837 i/p/d and NCPDP standards as provided for or established or updated under the Administrative Simplification Provisions of the Health Insurance Portability and Accountability Act of 1996, as amended. The Commissioner may issue a data submission guide that includes the data from the HIPAA ANSI ASC standards to simplify the data submission file and data formats and/or other data definitions. The Commissioner shall provide the claims data to the CHCC in accordance with 3 CMC § 2824 (w) for health cost and care, public health surveillance, and other purposes."

# Section 7. Amendment. 4 CMC § 7615 (j) is amended to read as follows:

health insurance issuer shall annually report to the Commissioner, on or before June 1 of each calendar year. Medical Loss Ratios ("MLR"), as defined in 4 CMC § 7103 (ff), and spend a minimum of 85 percent of health insurance premiums for large group coverage, and 80 percent for individual and small group coverage, on medical care, rather than other items such as administrative and overhead costs. The Commissioner shall conduct an annual review of the MLR. The Commissioner may call a public hearing, issue a findings report, and may adjust the MLR ratio that shall apply to all health insurance issuers in the CNMI. However, the Commissioner shall not allow company expenses as defined in 4 CMC § 7103 (ff) to exceed 20% for individual and small group insurance markets and 15% for

large group insurance markets established herein. An issuer who fails to comply with this subsection shall issue rebates or incur penalties as provided for in rules and regulations. Until such time that the Commissioner promulgates rules and regulations describing MLR reporting requirements, the MLR information submitted by health insurance issuers shall be on the Federal MLR Annual Reporting Form, Office of Management and Budget Control Number 0938-1164, used by the U.S. Department of Health and Human Services. The Commissioner may establish reasonable MLR filing and review fees. The Commissioner may establish penalties for failures to submit reports or data in a timely and complete manner and penalties in addition to any rebates due under the MLR. The penalty for failure to comply with the reporting requirements shall not exceed \$2,000 per calendar day and the penalty for failure to issue rebates in a timely manner shall be not exceed 1% of the rebate amount for each month."

### Section 7. Initial Implementation; Transition.

- (a) The claims data for plan years 2011-2015 shall be submitted to the Commissioner in an electronic form to be approved by the Commissioner within four (4) months upon signing of the bill and within 45 days of the ending of a calendar quarter basis following the initial submission of the first two quarters of 2016, beginning with the January 1 to March 31, 2016 and April 1 to June 30, 2016 quarters with the 2011-2015 calendar year data described herein.
- (b) The Commonwealth Health Care Corporation will prepare and make available an annual report, beginning in January 2017, on the total cost of care, population health

1 2

conditions and trends, utilization of medical and health services, gaps and healthcare disparities, the costs of healthcare to the public, and other vital health statistics.

(c) Health insurance issuers shall submit the medical loss ratio reports as described in 4 CMC § 7615 (j) to the office of the Insurance Commissioner for plan year 2012, 2013, 2014 and 2015 within four months of the effective date of this Act.

**Section 8.** CNMI Medicaid Office. Notwithstanding any laws or regulations to the contrary, the CNMI Medicaid office will seek funding to establish a Medicaid Claims and Clinical Data Warehouse.

**Section 9.** Severability. If any provision of this Act or the application of any such provision to any person or circumstance should be held invalid by a court of competent jurisdiction, the remainder of this Act or the application of its provisions to persons or circumstances other than those to which it is held invalid shall not be affected thereby.

Section 10. Savings Clause. This Act and any repealer contained herein shall not be construed as affecting any existing right acquired under contract or acquired under statutes repealed or under any rule, regulation or order adopted under the statutes. Repealers contained in this Act shall not affect any proceeding instituted under or pursuant to prior law. The enactment of this Act shall not have the effect of terminating, or in any way modifying, any liability civil or criminal, which shall already be in existence at the date this Act becomes effective.

**Section 11.** Effective Date. This Act shall take effect upon its approval by the Governor or upon its becoming law without such approval.

**CERTIFIED BY:** 

ATTESTED BY:

FRANCISCO M. BORJA
PRESIDENT OF THE SENATE

TERESITA A. SANTOS SENATE LEGISLATIVE SECRETARY

Approved

this day of

, 2016

RALPH DLG. TORRES

Commonwealth of the Northern Mariana Islands